

JOURNAL
OF THE
Common Council
OF THE
CITY OF INDIANAPOLIS, INDIANA

From
January 1, 1952, to December 31, 1952

Printed and Published Under the Authority of the
Common Council of the City of Indianapolis, Indiana





CITY OFFICIALS AND EXECUTIVE PERSONNEL

AS OF DECEMBER 31, 1952

Mayor-----ALEX. M. CLARK
City Clerk-----GRACE M. TANNER
Deputy City Clerk-----MARGARET B. JONES

COMMON COUNCIL OFFICERS

President-----JOSEPH E. BRIGHT
Vice-President-----JOHN A. SCHUMACHER
Clerk-----GRACE M. TANNER
Deputy Clerk-----MARGARET B. JONES

COUNCILMEN

First District-----JOHN A. SCHUMACHER
Second District-----CARTER W. ELTZROTH
Second District-----JOSEPH C. WALLACE
Third District-----GLENN W. RADEL
Third District-----GUY O. ROSS
Fourth District-----CHARLES P. EHLERS
Fifth District-----J. WESLEY BROWN
Fifth District-----CHRISTIAN J. EMHARDT
Sixth District-----JOSEPH E. BRIGHT

OFFICE OF MAYOR

Mayor-----ALEX. M. CLARK
*Executive Secretary-----L. FRANCES PEASE
**Secretary to Mayor-----HARRIETT BRINKMAN

*Succeeded Thomas H. Hicks, November 24, 1952.

**Succeeded L. Frances Pease, December 1, 1952.

DEPARTMENT OF FINANCE

City Controller JOHN R. BARNEY
Deputy City Controller CHARLES A. BUCKNER
*Finance Auditor IRVIN GLOSSON
Supervisor Barrett Law & Assessment Bureau EARL A. JACKSON
*Succeeded George F. Usher, August 1, 1952.

DEPARTMENT OF LAW

Corporation Counsel PALMER K. WARD
City Attorney FRANK X. HAUPT

ASSISTANT CITY ATTORNEYS

Assistant City Attorney RUFUS C. KUYKENDALL
Assistant City Attorney ARTHUR H. NORTHROP
Assistant City Attorney JACOB S. MILLER
City Prosecutor JOHN M. RYAN
Assistant City Prosecutor RALPH N. MAY
*Claim Adjuster SGT. PHILLIP O. McGEE
*Succeeded Sgt. Schorling Nickel, February 2, 1952.

DEPARTMENT OF CITY CIVIL ENGINEER

City Civil Engineer WILLIAM R. HUNT
Assistant City Engineer FORREST M. LOGAN
Street Engineer JOHN LERRY
Sewer Engineer RAYMOND C. CASSADY
Flood Control Engineer HARVEY W. CASSADY
*Superintendent Asphalt Plant
and Street Repairs WILMINGTON COOPER
Chemical Laboratory Engineer JOHN B. PHIPPS
Superintendent Street Lighting ARTHUR C. HELM
**Chief Clerk GALVEY E. GORDON
*Succeeded Eugene D. Foley, July 15, 1952.
**Succeeded John E. Hoff, October 10, 1952.

POLICE DEPARTMENT

Chief of Police JOHN E. AMBUHL
Inspector of Detectives HOWARD L. SANDERS
Inspector of Police LEOLIN TROUTMAN
Inspector—Night RALPH L. BADER

Captain of Traffic.....AUDREY E. JACOBS
Superintendent of Police Radio
and Fire Communications.....FRANCIS DENNIS CAMPBELL

TRAFFIC ENGINEER

Engineer.....WILLIAM H. BILBY

FIRE DEPARTMENT

Chief.....JOSEPH F. HANCOCK
First Assistant Chief.....CHARLES GREGORY
First Assistant Chief.....ARNOLD W. PHILLIPS
Director Fire Prevention.....RALPH R. FENDER
Master Mechanic.....FRANK A. BRAUN
Executive Secretary to Chief.....HARRY E. GOULD

PURCHASING DEPARTMENT

Purchasing Agent.....FRANCIS C. TRUITT
Assistant Purchasing Agent.....JOHN TICUSAN, JR.

BUILDING DEPARTMENT

Commissioner of Buildings.....CHARLES E. BACON

GENERAL HOSPITAL

*Superintendent.....DR. GERALD F. KEMPF
Medical Director.....DR. JOSEPH S. BEAN
Administrator.....ROY T. LANAHAN
*Succeeded Dr. Charles W. Myers January 15, 1952

STREET COMMISSIONERS DEPARTMENT

Commissioner.....JAMES B. CHAPPELL
*Chief Clerk.....FRED SCHOENEMAN
*Succeeded Irvin Glosson August 1, 1952

WEIR COOK AIRPORT

Superintendent.....PHILIP H. ROETTGER
*Manager of Operations.....DONALD THARP
Assistant Superintendent (Maintenance).....A. E. SUTHERLAND
*Succeeded G. E. Petro October 15, 1952

WEIGHTS AND MEASURES DEPARTMENT

Supervising Inspector-----HARRY H. BRUNNER

PUBLIC BUILDING DEPARTMENT

Superintendent City Garage-----JAMES E. ULRICH

*Custodian, City Hall-----CLARENCE M. THROCKMORTON

Custodian, Police Station-----EMANUEL GEBAUER

Custodian, Tomlinson Hall-----HARRY GOINS

Superintendent City Market-----PAUL A. RENE

*Succeeded William H. Hanna December 3, 1952

MEMBERS OF OFFICIAL BOARDS

BOARD OF PUBLIC SAFETY

President.....PAUL ROBERTSON
Member.....PAUL J. SHICK
Member.....JAMES C. COURTNEY
Secretary of Board.....AGNES HERNDON REILLY

BOARD OF PUBLIC WORKS

*President.....RICHARD K. MUNTER
Vice-President.....GEORGE CAFOUROS
Member.....OTTO H. WORLEY
Member.....THOMAS M. QUINN
Executive Secretary.....DAVID H. MARSH
*Succeeded Howard W. Sams November 1, 1952

BOARD OF SANITARY COMMISSIONERS

*President.....HOWARD S. MORSE
**Member.....CLARENCE T. DRAYER
Member.....OSCAR F. BARRY, SR.
*Succeeded Louis C. Brandt June 1, 1952
**Succeeded James H. Carnine October 1, 1952

BOARD OF PUBLIC HEALTH AND HOSPITALS

*President.....DR. CHARLES W. MYERS
Vice-President.....DR. CARL R. RUDELL
Member.....DR. F. M. GASTINEAU
**Member.....JOHN G. McNUTT
Member.....DR. LAURENCE A. LEWIS
Health Director.....DR. HENRY NESTER
Secretary.....DR. GERALD F. KEMPF
*Succeeded Frank G. Laird (Deceased) April 15, 1952
**Succeeded Kenneth K. Woolling February 6, 1952

BOARD OF PARK COMMISSIONERS

President.....PAUL E. RATHERT
Vice-President.....H. J. RAFFENSPERGER
Member.....EUGENE W. DORN
Member.....AGNES P. CONNOR
Director Public Parks.....J. R. TOWNSEND

Secretary-----MARY E. GRIFFIN
Finance Officer-----COR A E. HARTMAN

CITY PLAN COMMISSION AND BOARD OF ZONING APPEALS

President-----JACK B. KAMMINS
Vice-President-----JOHN B. RAIRDON
Members--*ROBERT A. VOIGHT J. WESLEY BROWN
 JOHN J. HELMER **FRANK J. UNVERSAW
 LOUIE MOLLER WILLIAM R. HUNT
 H. J. RAFFENSPERGER ***RICHARD K. MUNTER
Administrative Assistant-----HELENA SWANGO

*Succeeded Louis J. Borinstein September 15, 1952

**Succeeded Paul R. Brown (Deceased) August 30, 1952

***Succeeded Howard W. Sams November 1, 1952

BOARD OF AVIATION COMMISSIONERS

President-----IRVING M. FAUVRE
Vice-President-----WILLIAM A. ATKINS
Secretary-----FRED W. SOMMER
Member-----CLAUDE A. ROCHFORD

BOARD OF FLOOD CONTROL

President-----WILLIAM R. HUNT
*Vice-President-----ROSS D. HAWES
**Member-----WILLIAM G. SHANNON
Secretary to Board-----LUCILLE PETITHORY

*Succeeded Paul R. Brown (Deceased) September 29, 1952

**Succeeded Eugene W. Dorn January 23, 1952

REDEVELOPMENT COMMISSION

*Executive Secretary-----JOHN W. WALLS
 Trustees
President-----FRED W. JUNGCLAUS
Vice-President-----WILLIAM J. MOONEY, JR.
Secretary-----EARL H. SCHMIDT
Member-----ROBERT KIRBY
Member-----PAUL W. LINDEMAN

Commissioners

President-----PAUL L. McCORD
Vice-President-----ROBERT M. COLLIER

Secretary-----FRED T. GREENE
 Member-----J. ALBERT SMITH
 Member-----JAMES ROBB

*Succeeded Richard H. Oberreich, November 1, 1952

POLICE AND FIRE MERIT COMMISSION

Chairman-----DR. M. O. ROSS
 Member-----RICHARD H. DYE
 Member-----J. WILLIAM WRIGHT
 Member-----CHIEF JOSEPH F. HANCOCK
 Member-----CHIEF JOHN E. AMBUHL

PUBLIC HOUSING AUTHORITY

Chairman-----HARRY V. WADE
 Vice-Chairman-----JAMES C. AHERN
 Member-----LOREN J. HOUSER
 Member-----CLEO W. BLACKBURN
 Member-----CYLDE S. McCORMACK

OFF-STREET PARKING COMMISSION

President-----LUTHER J. SHIRLEY
 Vice-President-----EDWARD D. PIERRE
 Secretary-----BRUCE C. SAVAGE
 Treasurer-----ALBERT O. DeLUSE
 *Member-----DONALD JAMESON
 Executive Secretary-----MRS. JEWELL PARKINSON

*Succeeded Timothy P. Sexton (Deceased) May 7, 1952

METROPOLITAN AREA STUDY COMMISSION

Created April, 1951

Chairman-----J. DWIGHT PETERSON
 *Vice-Chairman-----MRS. FRANK H. COX
 Secretary-Consultant-----KENNETH L. SCHELLIE
 *Member-----WARREN M. ATKINSON
 *Member-----OSCAR F. BARRY, SR.
 Member-----EARL BECK
 Member-----SCOTT GING
 *Member-----JAMES A. GLOIN
 Member-----JULIAN A. KISER
 Member-----GREYBLE L. McFARLAND, JR.
 Member-----HOWARD S. MILLS
 Member-----HAROLD L. SCHUMAN

*Appointed by Mayor April 4, 1951.

Ceased operations November 1, 1952 on submittal of report to the 88th General Assembly.

COMMON COUNCIL

STANDING COMMITTEES FOR 1952

1. FINANCE COMMITTEE—Charles P. Ehlers, Chairman; Carter W. Eltzroth, J. Wesley Brown, Glenn W. Radel, John A. Schumacher.
2. PUBLIC WORKS COMMITTEE—Carter W. Eltzroth, Chairman; Charles P. Ehlers, John A. Schumacher, Christian J. Emhardt, Guy O. Ross.
3. PUBLIC SAFETY AND AVIATION COMMITTEE—Glenn W. Radel, Chairman; John A. Schumacher, J. Wesley Brown, Christian J. Emhardt, Joseph C. Wallace.
4. PUBLIC HEALTH COMMITTEE—John A. Schumacher, Chairman; Charles P. Ehlers, J. Wesley Brown, Guy O. Ross, Joseph C. Wallace.
5. PARKS COMMITTEE—J. Wesley Brown, Chairman; Glenn W. Radel, Carter W. Eltzroth, Christian J. Emhardt, Joseph C. Wallace.
6. LAW AND JUDICIARY COMMITTEE—Joseph C. Wallace, Chairman; Guy O. Ross, Charles P. Ehlers, Carter W. Eltzroth, John A. Schumacher.
7. CITY WELFARE COMMITTEE—Christian J. Emhardt, Chairman; Guy O. Ross, J. Wesley Brown, Glenn W. Radel, Carter W. Eltzroth.
8. ELECTION COMMITTEE—Guy O. Ross, Chairman, Christian J. Emhardt, Glenn W. Radel, Charles P. Ehlers, J. Wesley Brown.

Note: Joseph C. Wallace succeeded Joseph A. Wicker January 28, 1952 due to a recount of Courts.

CALENDAR OF SESSIONS OF THE COMMON COUNCIL 1952

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1.	January 1, 1952, 12:30 P. M.-----Special -----	3
2.	January 21, 1952, 7:30 P. M.-----Regular -----	21
3.	February 4, 1952, 7:30 P. M.-----Regular -----	45
4.	February 18, 1952, 7:30 P. M.-----Regular -----	105
5.	March 3, 1952, 7:30 P. M.-----Regular -----	129
6.	March 17, 1952, 7:30 P. M.-----Regular -----	157
7.	April 7, 1952, 7:30 P. M.-----Regular -----	177
8.	April 21, 1952, 7:30 P. M.-----Regular -----	209
9.	May 5, 1952, 6:30 P. M.-----Regular -----	245
10.	May 19, 1952, 6:30 P. M.-----Regular -----	277
11.	June 2, 1952, 6:30 P. M.-----Regular -----	329
12.	June 16, 1952, 6:30 P. M.-----Regular -----	373
13.	July 7, 1952, 6:30 P. M.-----Regular -----	405
14.	July 21, 1952, 6:30 P. M.-----Regular -----	437
15.	August 4, 1952, 6:30 P. M.-----Regular -----	473
16.	August 18, 1952, 6:30 P. M.-----Regular -----	605
17.	August 25, 1952, 6:30 P. M.-----Special -----	637
18.	September 3, 1952, 6:30 P. M.-----Special -----	733
19.	September 15, 1952, 6:30 P. M.-----Regular -----	785
20.	October 6, 1952, 7:30 P. M.-----Regular -----	841
21.	October 20, 1952, 7:30 P. M.-----Regular -----	881
22.	November 5, 1952, 7:30 P. M.-----Special -----	913
23.	November 17, 1952, 7:30 P. M.-----Regular -----	945
24.	December 1, 1952, 7:30 P. M.-----Regular -----	969
25.	December 15, 1952, 7:30 P. M.-----Regular -----	1001

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermanic districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members

were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

Presidents of Boards of Trustees

Henderson, Samuel-----	October 12, 1832, to September 30, 1833
Edgar, James (Resigned as Trustee)---	Sept. 30 to December 9, 1833
Blythe, Benjamin I.-----	March 7, 1834, to February 14, 1835
Morrison, Alexander F.-----	February 14 to October 2, 1835
Palmer, Nathan B.-----	October 2, 1835, to April 13, 1836
Lockerbie, George-----	April 13, 1836, to April 4, 1837
Soule, Joshua, Jr.-----	April 4, 1837, to April 2, 1838

Presidents of Town Council

Morrison, James-----	1838 to 1839
Palmer, Nathan B.-----	1839 to 1840
Coburn, Henry P.-----	1840 to 1841
Sullivan, William (Resigned November 12, 1841)-----	1841
Culley, David V.-----	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.-----	1844 to 1845
Levy, Joseph A.-----	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847)-----	1847
Cady, Charles W.-----	1847 to 1848

Mayors

Henderson, Samuel-----	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851)-----	1849 to 1851
Scudder, Caleb-----	1851 to 1854
McCready, James-----	1854 to 1856
West, Henry F. (Died November 8, 1856)-----	1856
Coulon, Charles (To fill vacancy until November 22, 1856)-----	1856
Wallace, William John (Resigned May 3, 1858)-----	1856 to 1858
Maxwell, Samuel D.-----	1858 to 1863
Caven, John-----	1863 to 1867; 1875 to 1881

Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.	From October 12, 1893 to 1895
Taggart, Thomas	From October 10, 1895 to 1901
Bookwalter, Charles A.	From October 10, 1901 to 1903
Holtzman, John W.	From October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913)	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927)	1926 to 1927
Slack, L. Ert.	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (Resigned September 2, 1937)	1935 to 1937
Boetcher, Walter C.	1937 to 1938
Sullivan, Reginald H.	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947)	1943 to 1947
Denny, George L.	1947
Feeney, Al G. (Died November 12, 1950)	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951)	1950 to 1951
Emhardt, Christian J. (November 24, 1951)	1951
Clark, Alex M.	1952 to