

JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

JANUARY 1, 1976 to DECEMBER 31, 1976.



Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

Thirteenth District	Richard F. Clark
Fourteenth District	Allen L. Durnil
Fifteenth District	Richard Rippel
Sixteenth District	Harold E. Hawkins
Seventeenth District	Michael D. Vollmer
Eighteenth District	George E. Anderson
Nineteenth District	A. Keith Walters
Twentieth District	Joe T. Gorham/David P. McGrath
Twenty-first District	Henry Bayt
Twenty-second District	Edgar Campbell
Twenty-third District	Paul F. Cantwell
Twenty-fourth District	Beulah A. Coughenour
Twenty-fifth District	Donald W. Miller
At Large	Joyce Brinkman
At Large	Paula M. Hart
At Large	Alan R. Kimbell
At Large	George B. Tintera

**Standing Committees of the
City-County Council, 1976**

Administration

Richard Clark, Chairman
 Beulah Coughenour
 Edgar Campbell
 Harold Hawkins
 Joyce Brinkman
 Jack Patterson

Parks & Recreation

Gordon Gilmer, Chairman
 George Anderson
 Paula Hart
 Glenn Howard
 Thomas Pearce
 Beulah Coughenour

Community Affairs

William Dowden, Chairman
 Rozelle Boyd
 Richard Rippel
 Paula Hart
 Joyce Brinkman
 Michael Vollmer

Public Safety & Criminal Justice

Stephen West, Chairman
 Edgar Campbell
 Harold Hawkins
 Alan Kimbell
 Joe Gorham
 John Tinder

County & Townships

William Schneider, Chairman
George Anderson
Joyce Brinkman
Harold Hawkins
Glenn Howard
George Tintera

Public Works

Donald McPherson, Chairman
George Anderson
Allen Durnil
Lula Journey
A. Keith Walters
Richard Rippel

Economic Development

George Tintera, Chairman
Rozelle Boyd
Thomas Pearce
Donald Miller
Stephen West
William Dowden

Rules & Policy

John Tinder, Chairman
Rozelle Boyd
Paul Cantwell
George Tintera
Alan Kimbell
William Schneider
Beurt SerVaas

Metropolitan Development

Allen Durnil, Chairman
Richard Clark
Gordon Gilmer
Lula Journey
A. Keith Walters
Stephen West

Transportation

Donald Miller, Chairman
Henry Bayt
Richard Rippel
Paul Cantwell
Beulah Coughenour
Joe Gorham

Municipal Corporations

Jack Patterson, Chairman
Henry Bayt
Donald McPherson
Joe Gorham
Paula Hart
Michael Vollmer

Calendar of Sessions of the City-County Council, 1976

January 12, 7:30 p.m.	Special
January 26, 7:20 p.m.	Postponed Regular
February 9, 7:10 p.m.	Postponed Regular
February 23, 7:19 p.m.	Postponed Regular
March 8, 7:05 p.m.	Postponed Regular
March 22, 7:14 p.m.	Postponed Regular
April 12, 7:43 p.m.	Postponed Regular
April 26, 7:15 p.m.	Postponed Regular
April 30, 5:00 p.m.	Reconvened Postponed Regular
May 6, 7:10 p.m.	Postponed Regular
May 17, 7:12 p.m.	Regular
June 1, 7:21 p.m.	Postponed Regular
June 14, 7:35 p.m.	Postponed Regular
July 12, 7:15 p.m.	Postponed Regular
July 26, 7:15 p.m.	Postponed Regular
August 9, 7:15 p.m.	Postponed Regular
August 23, 7:25 p.m.	Postponed Regular
September 13, 7:30 p.m.	Special
September 27, 7:30 p.m.	Postponed Regular
October 11, 7:10 p.m.	Special
October 25, 7:10 p.m.	Special
November 3, 7:10 p.m.	Postponed Regular
November 15, 7:55 p.m.	Postponed Regular
December 6, 7:15 p.m.	Regular
December 20, 7:35 p.m.	Regular

Calendar of Sessions of the Police Special Service District Council, 1976

January 12, 11:25 p.m.	Special
January 26, 7:12 p.m.	Special
February 9, 7:00 p.m.	Special
February 23, 7:05 p.m.	Special
April 12, 7:25 p.m.	Special
April 26, 6:45 p.m.	Special

June 1, 7:11 p.m.	Special
June 14, 7:05 p.m.	Special
July 26, 6:30 p.m..	Special
August 9, 6:30 p.m..	Special
September 13, 7:20 p.m.	Special
September 27, 7:22 p.m.	Special
October 11, 7:05 p.m.	Special
October 25, 6:55 p.m.	Special
November 15, 7:15 p.m..	Special
December 6, 7:00 p.m..	Regular
December 20, 7:08 p.m..	Regular

**Calendar of Sessions of the
Fire Special Service District Council, 1976**

January 12, 11:31 p.m.	Special
June 1, 7:15 p.m.	Special
June 14, 7:16 p.m.	Special
July 26, 6:40 p.m..	Special
September 13, 7:45 p.m.	Special
October 25, 7:07 p.m.	Special
November 15, 7:29	Special
December 6, 6:50 p.m..	Regular
December 20, 7:13 p.m..	Regular

**Calendar of Sessions of the
Solid Waste Special Service District Council, 1976**

January 12, 11:35 p.m.	Special
July 26, 6:50 p.m..	Special
August 9, 6:50 p.m..	Special
August 23, 7:10 p.m..	Special
September 13, 7:55 p.m.	Special
September 27, 7:15 p.m.	Special
November 15, 7:15 p.m..	Special
December 6, 7:05 p.m..	Regular
December 20, 7:16 p.m..	Regular

CONSOLIDATED CITY DEPARTMENTS

Department of Administration

Director. Faye Mowery

Finance

City Controller Fred L. Armstrong

Human Rights Commission

Director. Nancy Shaw

Legal

Corporation Counsel David Frick

City Prosecutor. Edgar Lamb

Personnel

Director. Mary Lou Baumbach

Purchasing

Purchasing Agent. Erwin Schafer

Records

Director. Willard Heiss

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director. Robert Kennedy

Deputy Director Eugene Lausch

Buildings

Administrator. Ted Kaptain

Deputy Administrator Mary Hinkley

Chief of Operations Cecil Wheeler

Code Enforcement

Administrator Jon Meeks
Assistant Administrator Chuck Cagann

Housing (Indianapolis Housing Authority)

Executive Director Carl Beck
Assistant Manager & Secretary John Mullin
Assistant Manager for Finance Jean Dunmead

Planning & Zoning

Administrator F. Ross Vogelgesang
Areawide Planning Wayne C. DePew
Community Services Planning J. Nicholas Shelley
Development Programming Charles Scheck
Reproduction Phil Pettit
Special Projects Joretta White
Urban Design Harold Rominger
Zoning and Platting Steven Granner

Urban Renewal

Administrator Alfred Green
Deputy Administrator Steve Hill

DEPARTMENT OF PARKS & RECREATION

Director Ray Crowe
Deputy Director Dave Ison
Business Manager Herschel Dean
Superintendent of Golf Michael Gony
Superintendent of Outdoor Recreation Art Strong
Superintendent of Parks John Cook
Superintendent of Recreation Dennis Zompetti

DEPARTMENT OF PUBLIC WORKS

Director David Hoppock
Deputy Director/Administration Robert Smith
Deputy Director/Operations William Lewis

Air Pollution

Administrator. Michael DeBusschere

City Market

Market Master. Frank Murray

Flood Control

Chief Engineer Edwin E. Board

DEPARTMENT OF PUBLIC SAFETY

Director. Dr. Murill Lowry

Animal Shelter

Administrator. Matthew Schneider

Civil Defense

Administrator. John Trimble

Police Department

Chief. Eugene Gallagher

Assistant Chief William Pond

Deputy Chief/Administration James Dabner

Deputy Chief/Investigations Jack Cottey

Deputy Chief/Operations Joseph G. McAtee

Deputy Chief/Services Francis Campbell

Fire Department

Chief. William Patterson

Deputy Chief Harold Bowers

Deputy Chief Thomas Douglas

Deputy Chief Alonzo Gordon

Executive Secretary William Cloud

Director/Fire Prevention. James Mitchell

Director/Personnel & Public Relations. F. Edward Pierce

Weights & Measures

Administrator Frank Brugh

DEPARTMENT OF TRANSPORTATION

Director Fred Madorin
Deputy Director Keith Otto
Administrator/Parking Meters Joseph Williams
Administrator/Street Engineering Dennis Neidigh
Administrator/Street Maintenance Roland Knox
Administrator/Traffic Engineering James Cox

MEMBERS OF OFFICIAL BOARDS

Capital Improvements Board

President P. E. MacAllister
Member Herbert Backer
Member Thomas A. Moynahan
Member Henry Dein
Member James Dora
Member George Maley
Member Francis Polen

Election Board

President Judson Haggerty
Member Richard Milan

Board of Greater Indianapolis Progress Committee

Chairman Richard DeMars
Executive Director John L. Krauss

Board of Health & Hospital Corporation

Member Dr. James Cortese
Member Dr. H. Sprague Gardiner
Member Ernest Jones
Member James Morris
Member Cecil Ross

Indianapolis Airport Authority

President	Milton Slosson
Vice President	Michael Schaefer
Secretary	Robert Dawson
Member	James Tuohy

DEPARTMENT OF ADMINISTRATION

Human Rights Commission

Chairman	Michael Shumate
Member	Donald Blinzinger
Member	Lee Brauer
Member	William Brown
Member	Articia Chandler
Member	David Clase
Member	Joshua Cutter
Member	Robert Douglas
Member	Russell Hagerman
Member	John Hall
Member	Jerry Harkness
Member	Thomas Krudy
Member	Michael Kummer
Member	Martha Lamkin
Member	Ramona Lee
Member	Howard Mills
Member	John Myers
Member	Rebecca Ransburg
Member	Charles Russell
Member	Oscar Smith
Member	William Soards
Member	Larna Spearman
Member	Janet Storer
Member	Vernetta Stout
Member	Jane Weddle
Member	LeRoy Wilson

License Review Board

Chairman	K. Clay Smith
Member	Michael Barth, Jr.
Member	Dr. Roy Clinthorne

Tax Adjustment Board

Member.	Fred Armstrong
Member.	Carla Blackwell
Member.	Joyce Brinkman
Member.	A. W. Hamilton
Member.	Rev. Arthur Neuerman
Member.	Joline Ohmart
Member.	Marvin Poore

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Board of Zoning Appeals, Division I

Chairman.	Frank Russell
Member.	Rebecca Goss
Member.	Rev. James King
Member.	Patricia Miller
Member.	W. James Wood

Board of Zoning Appeals, Division II

Chairman.	Katherine Cox
Member.	Russell H. Vantreesse
Member.	Clarence Prentice
Member.	T. J. Schmitz
Member.	Leland Tanner

Board of Zoning Appeals, Division III

Chairman.	Donna Turner
Member.	Ruth Rosser Hayes
Member.	Bobby Burgess
Member.	William A. Yobach
Member.	Howard R. Keller

Indianapolis Housing Authority Board

Chairman.	Edwin H. Hughes, III
Vice Chairman	Charles Borders
Member.	Robert Graves
Member.	Joseph T. Taylor
Member.	David Frick

Indianapolis Historic Preservation Commission

Member	Robert Beckman
Member	Terry Bradbury
Member	Roger Benson
Member	J. MacHouston
Member	Gene McCormick
Member	James Rogers
Member	Joseph Wallace

Metropolitan Development Commission

Member	James Bidwell
Member	George Bixler
Member	James C. Clark
Member	Robert Eicholtz
Member	Carlyn Johnson
Member	Robert Samuelson
Member	Henry Taylor
Member	Edward Treacy
Member	John Walls

DEPARTMENT OF PARKS & RECREATION

Board of Parks & Recreation

Chairman	Ray Crowe
Member	Richard Blankenbaker
Member	William Brockman
Member	Walter Sahn
Member	John O'Donnell, Sr.

DEPARTMENT OF PUBLIC WORKS

Air Pollution Control Board

Member	David Rees
Member	Richard R. Phillips
Member	Walter Abell
Member	Marilyn Berling
Member	John E. Davis
Member	Dr. Emmett Lamb
Member	L. M. Lototzky
Member	Dallas Schnitzius
Member	Arlie Ullrich, Jr.

Board of Public Works

Chairman	David Hoppock
Member	James Cummings, Jr.
Member	Harry Robbins
Member	Keith C. Smith
Member	Robert Stegner

DEPARTMENT OF PUBLIC SAFETY

Police Merit Board

Member	Richard W. Guthrie
Member	John Lauter
Member	Gen. Robert Moorhead
Member	Dr. Charles R. Thomas
Member	Mary Helen VanBuren

Fire Merit Board

Member	Dr. Paul Benedict
Member	Milton Booth
Member	Dr. George Comfort
Member	Tony Cordingly
Member	Harold Egenes

Board of Public Safety

Chairman	Dr. Murill Lowry
Member	Joe R. Barton, Sr.
Member	Delano Bryant
Member	August F. Hook
Member	Dr. Dwight Schuster

DEPARTMENT OF TRANSPORTATION

Chairman	Fred Madorin
Member	Gary Booher
Member	W. Wayne Burking
Member	Carlton Curry
Member	Rita Neal

MARION COUNTY OFFICIALS

County Assessor	Frank Corsaro
County Auditor	Jerome Forestal
County Board of Review	Frank Corsaro
County Commissioner	Frank Corsaro
County Commissioner	Jerome Forestal
County Commissioner	John Sutton
County Coroner	Dr. Dennis Nicholas
County Home	Henry Bahner
County Jail Commander	Larry Koch
County Prosecutor	James Kelley
County Recorder	Precious Byrd
County Surveyor	Joseph Prout
County Treasurer	Larry Beull
County Sheriff	Lawrence Broderick/Donald Gilman
County Inheritance Tax Department	Nancy Dowden
Central Data Processing	John Kelliher
Central Law Library	Virginia Wilkes
Cooperative Extension Service	Edward Ragsdale
Center Township Assessor	James Cunningham
Decatur Township Assessor	James Kellum
Franklin Township Assessor	Donald Gleason
Lawrence Township Assessor	Lois Ricketts
Perry Township Assessor	Bonnie Stephenson
Pike Township Assessor	Marilyn Smith
Warren Township Assessor	Fredrick Monschein
Washington Township Assessor	Richard Cunningham
Wayne Township Assessor	Ann Steckler Jones
Clerk of the Circuit Court	Thomas O'Brien
Circuit Court	J. Patrick Endsley
Criminal Court 1	John Tranberg
Criminal Court 2	William Dougherty
Criminal Court 3	Andrew Jacobs, Sr.
Criminal Court 4	John Wilson, Jr.
Juvenile Court	Valan Boring
Presiding Judge, Municipal Court	D. William Cramer
Probate Court	Victor Pfau

Superior Court 1 Paul Lustgarten
Superior Court 2 Webster L. Brewer
Superior Court 3 Betty Barteau
Superior Court 4 Raymond Guntz
Superior Court 5 Michael Dugan
Superior Court 6 Mercer Mance
Superior Court 7 Gerald Zore
Criminal Court Probation Earl Coleman

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the Council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermen districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of Councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the City may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

History of the City—County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new Council was selected in November, 1971, and took office in January of 1972.

The act provided for the division of the County into twenty-five single member Councilmanic Districts, each district electing one resident from that district. In addition, there were four At-large Councilmen, elected by voters of the entire County.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replace the more than sixty which were in existence previously.

**EXECUTIVE HEADS OF THE CITY OF
INDIANAPOLIS UNDER VARIOUS
FORMS OF ORGANIZATION**

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (Resigned November 12, 1841).	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James.	1854 to 1856
West, Henry F. (Died November 8, 1856).	1856
Coulon, Charles (To fill vacancy until November 22, 1856).	1856
Wallace, William John (Resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; to 1881

Macaulay, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	From January 1, 1890 to October 12, 1893
Denny, Caleb S.	From October 12, 1893 to 1895
Taggart, Thomas	From October 10, 1895 to 1901
Bookwalter, Charles A.	From October 10, 1901 to 1903
Holtzman, John W.	From October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913).	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927)	1926 to 1927
Slack, L. Ert.	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (Resigned September 2, 1937).	1935 to 1937
Boetcher, Walter C.	1937 to 1938
Sullivan, Reginald H.	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).	1943 to 1947
Denny, George L.	1947
Feeney, Al G. (Died November 12, 1950)	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951).	1950 to 1951
Emhardt, Christian J. (November 24, 1951)	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (Resigned December 31, 1958).	1956 to 1959
Boswell, Charles H. (Resigned August 6, 1962)	1959 to 1962
Losche, Albert H.	1962 to 1963
Barton, John J.	1964 to 1968
Lugar, Richard G.	1968 to 1975
Hudnut, William H. III	1976

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