

JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

January 1, 2002 to December 31, 2002

Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS
AND
EXECUTIVE PERSONNEL**

As of December 31, 2002

Mayor..... Bart Peterson

CITY-COUNTY COUNCIL OFFICERS

President Philip C. Borst
Vice President/Majority Leader Beulah Coughenour
Minority Leader Rozelle Boyd
Clerk of the Council Suellen Hart

CITY-COUNTY COUNCIL MEMBERS

First District Bill Soards
Second District Sean Frick
Third District Scott Schneider
Fourth District William A. Dowden
Fifth District Curtis Coonrod
Sixth District Elwood C. Black
Seventh District James Bradford
Eighth District John Bainbridge
Ninth District Monroe Gray, Jr.
Tenth District William Douglas
Eleventh District Rozelle Boyd
Twelfth District Jody Tilford
Thirteenth District Lance Langsford
Fourteenth District Steve Talley
Fifteenth District Mary B. Moriarty Adams
Sixteenth District Maggie M. Brents
Seventeenth District Harvey Knox
Eighteenth District Lynn McWhirter
Nineteenth District Bob Cockrum
Twentieth District Robert Massie
Twenty-first District Frank T. Short
Twenty-second District Jackie Nytes
Twenty-third District David Smith
Twenty-fourth District Beulah A. Coughenour
Twenty-fifth District Philip Borst
At Large Lonnell Conley
At Large Ron Gibson
At Large Karen Horseman
At Large Joanne Sanders

COMMITTEES OF THE CITY-COUNTY COUNCIL

Committee on Committees

Philip C. Borst, Chairman
Rozelle Boyd
Beulah Coughenour

Administration and Finance

Lynn McWhirter, Chairman
Bob Cockrum
Sean Frick
Lance Langsford
Jackie Nytes
Joanne Sanders
Steve Talley
Jody Tilford

Community Affairs

James Bradford, Chairman
John Bainbridge
Elwood Black
Maggie Brents
Lonnell Conley
Ron Gibson
Lance Langsford
Scott Schneider
Bill Soards

Metropolitan Development

David Smith, Chairman
John Bainbridge
Elwood Black
James Bradford
Beulah Coughenour
Karen Horseman
Jackie Nytes
Scott Schneider

Municipal Corporations

Jody Tilford, Chairman
James Bradford
Bob Cockrum
Curt Coonrod
Ron Gibson
Karen Horseman
Joanne Sanders
Frank Short
Bill Soards

Parks and Recreation

Bob Cockrum, Chairman
Maggie Brents
William Douglas
Sean Frick
Monroe Gray, Jr.
Harvey Knox
Robert Massie
Bill Soards
Jody Tilford

Public Safety & Criminal Justice

William Dowden, Chairman
Curt Coonrod
William Douglas
Sean Frick
Lynn McWhirter
Mary Moriarty Adams
Scott Schneider
David Smith
Steve Talley

Public Works

John Bainbridge, Chairman
Lonnell Conley
Beulah Coughenour
Monroe Gray, Jr.
Harvey Knox
Lance Langsford
Lynn McWhirter
Mary Moriarty Adams
David Smith

Rules and Public Policy

Robert Massie, Chairman
Philip Borst
Rozelle Boyd
Beulah Coughenour
William Dowden
Karen Horseman
Scott Schneider
Frank Short

**CALENDAR OF SESSIONS OF THE
CITY-COUNTY COUNCIL**

January 07, 2002
January 28, 2002
February 11, 2002
February 25, 2002
March 18, 2002
April 08, 2002
April 29, 2002

May 20, 2002
June 03, 2002
June 24, 2002
July 22, 2002
August 05, 2002
August 26, 2002

September 16, 2002
October 07, 2002
October 28, 2002
November 11, 2002
November 25, 2002
December 16, 2002

CITY OFFICIALS

Deputy Mayor.....	Michael O'Connor
Deputy Mayor.....	Jane Henegar
Deputy Mayor.....	Carolyn Coleman
Office of Controller	Katherine Davis
Purchasing Division.....	Deborah Green
Office of Corporation Counsel.....	A. Scott Chinn
Office of Youth and Family Services	Dr. James T. Beasley, Jr.
Cable Communications Agency.....	Rick Maultra
Internal Audit.....	Michael Humphreys
Department of Administration	Brenda Burke
Department of Metropolitan Development.....	Maury Plambeck
Department of Parks and Recreation	Joseph Wynns
Department of Public Works	Barbara Lawrence
Department of Public Safety.....	Robert Turner

MARION COUNTY OFFICIALS

Clerk of the Circuit Court	Sarah Taylor
Community Corrections.....	Brian Barton
Cooperative Extension Service	Maryann Dickason
Court Administrator Agency.....	Mark Renner
County Assessor	Joan Romeril
County Auditor	Marty Womacks
County Commissioner	Joan Romeril
County Commissioner	Marty Womacks
County Commissioner	Gregory Jordan
County Coroner	John McGoff, M.D.
County Election Board	Sarah Taylor
County Prosecutor	Scott Newman
County Recorder.....	Wanda Martin
County Surveyor.....	Jack A. Irwin
County Treasurer	Gregory Jordan
County Sheriff	Jack Cottey
Forensic Services Agency.....	James Hamby
Information Technology	Michael Hinehline
Marion County Children's Guardian Home	Paul Browne
Marion County Justice Agency.....	Melinda Haag
Marion County Public Defender Agency.....	David Cook
Voters Registration	Sherry Beck, Cathline Mullin

TOWNSHIP ASSESSORS

Center Township Assessor.....	James P. Maley, Jr.
Decatur Township Assessor.....	Charles L. Coleman
Franklin Township Assessor.....	Becky Williams
Lawrence Township Assessor.....	Paul Ricketts
Perry Township Assessor.....	Kathy Price
Pike Township Assessor.....	Liz Keele
Warren Township Assessor.....	Allen L. Durnil
Washington Township Assessor.....	Barry Wood
Wayne Township Assessor.....	Charles R. Spears

COURTS

Marion County Circuit Court.....	William Lawrence
Marion County Drug Court.....	Bill Young
Superior Court, Criminal, 1.....	Tanya Walton-Pratt
Superior Court, Criminal, 2.....	Bob Altice
Superior Court, Criminal, 3.....	Cale Bradford
Superior Court, Criminal, 4.....	Patricia J. Gifford
Superior Court, Criminal, 5.....	Grant Hawkins
Superior Court, Criminal, 6.....	Jane Magnus-Stinson
Superior Court, Criminal, 7.....	William Nelson
Superior Court, Criminal, 8.....	Barbara Collins
Superior Court, Criminal, 9.....	Evan Goodman
Superior Court, Criminal, 10.....	Z. Mae Jimison
Superior Court, Criminal, 14.....	Mark Stoner
Superior Court, Criminal, 15.....	Richard Good
Superior Court, Criminal, 16.....	Clark Rogers
Superior Court, Criminal, 17.....	Sheila Carlisle
Superior Court, Criminal, 18.....	Reuben Hill
Superior Court, Criminal, 19.....	Becky Pierson Treacy
Superior Court, Criminal Probation.....	Robert Bingham
Superior Court, Juvenile Division.....	James W. Payne
Superior Court, Probate Division.....	Charles J. Deiter
Superior Court, Civil, 1.....	Steve Frank
Superior Court, Civil, 2.....	Kenneth H. Johnson
Superior Court, Civil, 3.....	Patrick L. McCarty
Superior Court, Civil, 4.....	Cynthia J. Ayers
Superior Court, Civil, 5.....	Gary Miller
Superior Court, Civil, 6.....	Thomas Carroll
Superior Court, Civil, 7.....	Gerald S. Zore
Superior Court, Civil, 10.....	David Dreyer
Superior Court, Civil, 11.....	John Hanley
Superior Court, Civil, 12.....	Robyn Moberly
Superior Court, Civil, 13.....	S.K. Reid

MEMBERS OF OFFICIAL BOARDS

City-County Administrative Board

Brenda Burke, Chairman
Marty Womacks
Kathy Davis
Paul Ricketts
Sue Beesley

License Review Board

William Klepper
Michael House
Belinda Brown

Metropolitan Development Commission

Randolph Snyder, President
Lee Marble
Brian Murphy
James J. Curtis, Sr.
Eugene Hendricks
Edward Treacy
Robert Smith
Harold Anderson
Sylvia Trotter

Board of Zoning Appeals, Division I

Alan Retherford, Chairman
Susan Fuldauer
Joe Giacoletti
Alene Crenshaw
Joanna Walker

Board of Zoning Appeals, Division II

Marci A. Reddick, Chairman
Charles Hensel
John O'Hara
Mac J. Martin
Steven Badger

Board of Zoning Appeals, Division III

Lincoln Plowman, Chairman
Vop Osili
Greg Cunningham
Ramesh Kumar
Darrell Bakken

Indianapolis Historic Preservation Commission

James T. Kienle, President
William A. Browne, Jr.
Susan Williams
George W. Geib
Barbara Glass
Amy McDonnell
Wayne Patrick
Betty Landis
Alan Loblely

Air Pollution Control Board

Robert S. Daly, Chairman
Bernard O. Paul
William W. Brown
R. Bruce Wallace
Charles Fraley
Dennis Achgill
Roland T. Salman
Thomas A. Barnard
Thomas Rarick

Public Works Board

Barbara Lawrence, Chairman
Tony Buford
Kenneth Hughes
Kipper V. Tew
Arno W. Haupt
Roger Brown
Joyce A. Black

Police Merit Board

Michael Nolin, President
Cordelia Burks
Debbie Barnett
Michael E. Morken
Dr. David Brokaw
Jerry Barker
Mary Maxwell

Fire Merit Board

Patricia L. Chastain, President
Kevin Murray
Louis Dezelan
Timothy Jeffers
David C. Lewis
C. Michael Pitts
Martin J. Yohler

Board of Public Safety

Robert Turner, President
Ken Giffin
George Taylor
Bill Schneider
Dorothy Tackett

Board of Parks and Recreation

Joseph Wynns, Chairman
Diana Wilson Hall
Dale Thornberry
Jackie Greenwood
Bill Stinson

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first town council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided such as Public Works, Public Safety, Public Parks and Public Health, and were conducted by boards appointed by the mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the city of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten aldermen representing five aldermanic districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of councilmen to nine. The law provided for the nomination of six candidates by each party, one from each of six councilmanic districts. In the election all of the voters of the city could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the city and county into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the city and county until the new twenty-nine member council was elected in November 1971 and took office in January of 1972.

The council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

**EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS
UNDER VARIOUS FORMS OF ORGANIZATION**

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (resigned November 12, 1841)	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (died November 8, 1856)	1856
Coulon, Charles (to fill vacancy until November 22, 1856)	1856
Wallace, William John (resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; 1875 to 1881
Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	January 1, 1890 to October 12, 1893
Denny, Caleb S.	October 12, 1893 to 1895
Taggart, Thomas	October 10, 1895 to 1901
Bookwalter, Charles A.	October 10, 1901 to 1903
Holtzman, John W.	October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (resigned November 28, 1913)	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duvall, John L. (disqualified September 22, 1927)	1926 to 1927
Slack, L. Ert.	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (resigned September 2, 1937)	1935 to 1937

Boetcher, Walter C.....	1937 to 1938
Sullivan Reginald H.....	1939 to 1942
Tyndall, Robert H. (died July 9, 1947).....	1943 to 1947
Denny, George L.....	1947
Feeney, Al G. (died November 12, 1950).....	1948 to 1950
Bayt, Phillip L. (resigned November 24, 1951).....	1950 to 1951
Emhardt, Christian J.....	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (resigned December 31, 1958).....	1956 to 1958
Boswell, Charles H. (resigned August 6, 1962).....	1959 to 1962
Losche, Albert H.....	1962 to 1963
Barton, John J.....	1964 to 1968
Lugar, Richard G.	1968 to 1975
Hudnut, William H. III	1976 to 1991
Goldsmith, Stephen	1992 to 1999
Peterson, Bart	2000 to present

TABLE OF CONTENTS

1. Regular Session Journals 1

2. Proposal Index 1141

3. General Ordinance Index 1230

4. Fiscal Ordinance Index 1245

5. Special Ordinance Index 1270

6. General Resolution Index 1271

7. Special Resolution Index 1273

8. Council Resolution Index 1284

9. Rezoning Ordinance Index 1296

10. Police Special Service District Council Index 1320

11. Fire Special Service District Council Index 1321

12. Solid Waste Special Service District Council Index 1322