

JOURNAL OF PROCEEDINGS

OF THE

**City-County Council**

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

**January 1, 1998 to December 31, 1998**

Printed and Published Under the Authority of the  
City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS  
AND  
EXECUTIVE PERSONNEL**

As of December 31, 1998

Mayor ..... Stephen Goldsmith

**CITY-COUNTY COUNCIL OFFICERS**

President ..... Beurt R. SerVaas  
Vice President/Majority Leader ..... W. Tobin McClamroch  
Minority Leader ..... Rozelle Boyd  
Clerk of the Council ..... Suellen Hart

**CITY-COUNTY COUNCIL MEMBERS**

First District ..... Gordon G. Gilmer  
Second District ..... Beurt R. SerVaas  
Third District ..... William G. Schneider  
Fourth District ..... William A. Dowden  
Fifth District ..... Curtis Coonrod  
Sixth District ..... Elwood C. Black  
Seventh District ..... James Bradford  
Eighth District ..... Randy J. Shambaugh  
Ninth District ..... Monroe Gray, Jr.  
Tenth District ..... Paul Jones  
Eleventh District ..... Rozelle Boyd  
Twelfth District ..... Jody Tilford  
Thirteenth District ..... Cory O'Dell  
Fourteenth District ..... Steve Talley  
Fifteenth District ..... Mary B. Moriarty Adams  
Sixteenth District ..... Maggie M. Brents  
Seventeenth District ..... Jeffrey Golc  
Eighteenth District ..... Phillip Hinkle  
Nineteenth District ..... Bob Cockrum  
Twentieth District ..... Robert Massie  
Twenty-first District ..... Frank T. Short  
Twenty-second District ..... Susan Williams  
Twenty-third District ..... David Smith  
Twenty-fourth District ..... Beulah A. Coughenour  
Twenty-fifth District ..... Philip Borst  
At Large ..... Carlton E. Curry  
At Large ..... Ron Franklin  
At Large ..... W. Tobin McClamroch  
At Large ..... Marilyn Moores

## COMMITTEES OF THE CITY-COUNTY COUNCIL

### **Committee on Committees**

Beurt SerVaas, Chairman  
Rozelle Boyd  
W. Tobin McClamroch

### **Administration and Finance**

William Schneider, Chairman  
Elwood Black  
Curt Coonrod  
Robert Massie  
Randy Shambaugh  
Frank Short  
Steve Talley  
Jody Tilford

### **Capital Asset Management**

Gordon Gilmer, Chairman  
James Bradford  
Maggie Brents  
Phillip Hinkle  
Mary Moriarty Adams  
Cory O'Dell  
Jody Tilford  
Susan Williams

### **Community Affairs**

Ron Franklin, Chairman  
Elwood Black  
James Bradford  
Maggie Brents  
Beulah Coughenour  
Monroe Gray, Jr.  
Jody Tilford

### **Economic Development**

Philip Borst, Chairman  
Bob Cockrum  
Curt Coonrod  
Ron Franklin  
Robert Massie  
Paul Jones  
Steve Talley  
Susan Williams

### **Metropolitan Development**

Phillip Hinkle, Chairman  
Rozelle Boyd  
Maggie Brents  
Beulah Coughenour  
Gordon Gilmer  
Marilyn Moores  
David Smith  
Susan Williams

### **Municipal Corporations**

Cory O'Dell, Chairman  
Elwood Black  
Bob Cockrum  
Curtis Coonrod  
Carlton Curry  
Jeff Golc  
Randy Shambaugh  
Frank Short

### **Parks and Recreation**

Randy Shambaugh, Chairman  
Bob Cockrum  
Jeff Golc  
Monroe Gray, Jr.  
Paul Jones  
Robert Massie  
Cory O'Dell

### **Public Safety &**

#### **Criminal Justice**

William Dowden, Chairman  
Philip Borst  
Carlton Curry  
Ron Franklin  
Jeff Golc  
Mary Moriarty Adams  
William Schneider  
David Smith  
Steve Talley

### **Public Works**

Beulah Coughenour, Chairman  
Rozelle Boyd  
Curt Coonrod  
Gordon Gilmer  
Monroe Gray, Jr.  
Phillip Hinkle  
Paul Jones  
Marilyn Moores  
Mary Moriarty Adams

### **Rules and Public Policy**

Carlton Curry, Chairman  
Philip Borst  
Rozelle Boyd  
William Dowden  
W. Tobin McClamroch  
Beurt SerVaas  
Frank Short

### **Regulatory Research & Review**

David Smith, Chairman  
James Bradford  
Marilyn Moores  
William Schneider  
Frank Short  
Steve Talley

## CALENDAR OF SESSIONS OF THE CITY-COUNTY COUNCIL

January 12, 1998  
 January 26, 1998  
 February 09, 1998  
 February 23, 1998  
 March 16, 1998  
 April 06, 1998  
 April 20, 1998

May 18, 1998  
 June 08, 1998  
 June 22, 1998  
 July 20, 1998  
 August 03, 1998  
 August 31, 1998

September 14, 1998  
 September 28, 1998  
 October 19, 1998  
 November 09, 1998  
 November 23, 1998  
 December 14, 1998

### CITY OFFICIALS

Deputy Mayor.....	Susan Brooks
Deputy Mayor.....	John Hall
Office of Controller .....	Ann Lathrop
Purchasing Division.....	Andrea Knox Gregg
Office of Corporation Counsel .....	Stephen Carter
Office of Youth and Family Services .....	Julia Davis
Cable Communications Agency .....	Rick Maultra
Internal Audit.....	Michael Humphreys
Department of Administration.....	Bill Stephan
Department of Metropolitan Development.....	Eugene Lausch
Department of Parks and Recreation .....	Deborah Normann
Department of Public Works .....	Ted Rhinehart
Department of Public Safety.....	Alan Handt
Department of Capital Asset Management.....	Dennis Neidigh

### MARION COUNTY OFFICIALS

Clerk of the Circuit Court.....	Sarah Taylor
Community Corrections.....	Brian Barton
Cooperative Extension Service .....	Maryann Dickason
Court Administrator Agency .....	Janice Malavenda
County Assessor .....	Bernard J. Gohmann, Jr.
County Auditor .....	John von Arx
County Commissioner .....	Bernard J. Gohmann, Jr.
County Commissioner .....	John von Arx
County Commissioner .....	Gregory Jordan
County Coroner .....	John McGoff, M.D.
County Election Board .....	Sarah Taylor
County Prosecutor .....	Scott Newman
County Recorder.....	Joan Romeril
County Surveyor.....	Jack A. Irwin
County Treasurer .....	Gregory Jordan
County Sheriff .....	Jack Cottey
Forensic Services Agency.....	James Hamby
Information Technology .....	Jake Moelk
Marion County Children's Guardian Home.....	Paul Browne
Marion County Healthcare Center .....	Kenneth Adkins
Marion County Justice Agency.....	Alan Handt
Marion County Public Defender Agency .....	David Cook
Voters Registration .....	Janet E. Richhart

## TOWNSHIP ASSESSORS

Center Township Assessor.....	James P. Maley, Jr.
Decatur Township Assessor.....	Charles L. Coleman
Franklin Township Assessor.....	Clara L. Druen
Lawrence Township Assessor .....	Paul Ricketts
Perry Township Assessor.....	Mary K. Gillum
Pike Township Assessor .....	Liz Keele
Warren Township Assessor .....	Allen L. Durnil
Washington Township Assessor .....	Barry Wood
Wayne Township Assessor.....	Charles R. Spears

## COURTS

Marion County Circuit Court.....	William Lawrence
Marion County Drug Court .....	Z. Mae Jimison
Superior Court, Criminal, 1 .....	Tonya Walton-Pratt
Superior Court, Criminal, 2 .....	Ruth Reichard
Superior Court, Criminal, 3 .....	Cale Bradford
Superior Court, Criminal, 4 .....	Patricia J. Gifford
Superior Court, Criminal, 5 .....	Gary L. Miller
Superior Court, Criminal, 6 .....	Jane Magnus-Stinson
Superior Court, Criminal, 7 .....	William Mercuri
Superior Court, Criminal, 8 .....	Clarence Bolden
Superior Court, Criminal, 9 .....	Charles Wiles
Superior Court, Criminal, 10 .....	Richard Sallee
Superior Court, Criminal, 14 .....	David Dreyer
Superior Court, Criminal, 15 .....	Wendell Mayer
Superior Court, Criminal, 16 .....	Evan Goodman
Superior Court, Criminal, 17 .....	Robyn Moberly
Superior Court, Criminal, 18 .....	John Downer
Superior Court, Criminal, 19 .....	Taylor Baker
Superior Court, Criminal Probation.....	George Walker
Superior Court, Juvenile Division .....	James W. Payne
Superior Court, Probate Division.....	Charles J. Deiter
Superior Court, Civil, 1 .....	Anthony J. Metz III
Superior Court, Civil, 2 .....	Kenneth H. Johnson
Superior Court, Civil, 3 .....	Patrick L. McCarty
Superior Court, Civil, 4 .....	Cynthia J. Ayers
Superior Court, Civil, 5 .....	Stephen Eichholtz
Superior Court, Civil, 6 .....	Thomas Carroll
Superior Court, Civil, 7 .....	Gerald S. Zore
Superior Court, Civil, 10 .....	Richard Huston
Superior Court, Civil, 11 .....	John Price
Superior Court, Civil, 12 .....	Susan Macey Thompson
Superior Court, Civil, 13 .....	David Jester
Superior Court, Title IV-D Court .....	Barbara A. Collins

## MEMBERS OF OFFICIAL BOARDS

### **City-County Administrative Board**

Leah Smith, Chairman  
Marty Womacks  
Ann Lathrop

### **License Review Board**

Bradley Skolnik, Chairman  
Cindy Beeman  
Tori Palmer

### **Metropolitan Development Commission**

Walter Niemczura, President  
Lance Bundles  
Steve Schaefer  
James J. Curtis, Sr.  
Eugene Hendricks  
Lillian Charleston  
Robert Smith  
Mel Seitz  
Randolph L. Snyder

### **Board of Zoning Appeals, Division I**

Alan Retherford, Chairman  
Carol Joseph  
Richard Davis  
Nancy Dison  
Joanna Walker

### **Board of Zoning Appeals, Division II**

Joseph Rink, Chairman  
Larry Walker  
Phil Schaefer  
Ray Wallace  
Lora McCormick

### **Board of Zoning Appeals, Division III**

W. James Wood, Chairman  
Jeffery Willman  
Mary Jane Klepek  
Kay E. Whitaker  
Robert Stewart

### **Indianapolis Historic Preservation Commission**

George W. Geib, President  
William A. Browne, Jr.  
John R. Cox  
Julie A. Davis  
Amy MacDonnell  
Wayne Patrick  
Anne E. Scheele  
Josephine Weathers-Rogers  
James T. Kienle

### **Air Pollution Control Board**

Robert S. Daly, Chairman  
Scott R. Brown  
Bernard O. Paul  
William W. Brown  
David W. Hoppock  
R. Bruce Wallace  
Blake R. Jeffery  
Frank Verkamp  
Mary K. Reeder

### **Board of Asset Management & Public Works**

Dennis Neidigh, Chairman  
Tony Buford  
George Wiley  
Susan K. Massela  
Arno W. Haupt  
Sheila C. Hoffman  
Kenneth W. Hughes

### **Police Merit Board**

John Hammond, Chairman  
Bradley B. Chambers  
George Stergiopoulos  
Michael E. Morken  
Jacqueline Joyner Cissell  
Jeff Oberlies  
Michael Zunk

### **Fire Merit Board**

Patricia L. Chastain, President  
E. Anne Byfield  
Ralph Winkler  
Anthony Curt Guldner  
Ellen Gabovitch  
C. Michael Pitts  
Martin J. Yohler

### **Board of Public Safety**

Alan Handt, President  
Ken Giffin  
George Taylor  
Suzanne E. Leffers Katt  
Richard A. Dickinson

### **Board of Parks and Recreation**

Deborah Normann, Chairman  
Scott Fitzgerald  
Diana Wilson Hall  
Nan Girton  
Theodore Dickman

## **History of the Common Council of the City of Indianapolis**

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first town council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided such as Public Works, Public Safety, Public Parks and Public Health, and were conducted by boards appointed by the mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the city of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten aldermen representing five aldermanic districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of councilmen to nine. The law provided for the nomination of six candidates by each party, one from each of six councilmanic districts. In the election all of the voters of the city could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

## **History of the City-County Council of the City of Indianapolis**

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the city and county into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the city and county until the new twenty-nine member council was elected in November 1971 and took office in January of 1972.

The council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

# EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

## PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel .....	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee) .....	September 30 to December 9, 1833
Blythe, Benjamin I. ....	March 7, 1834 to February 14, 1835
Morrison, Alexander F. ....	February 14 to October 2, 1835
Palmer, Nathan B. ....	October 2, 1835 to April 13, 1836
Lockerbie, George.....	April 13, 1836 to April 4, 1837
Soule, Joshua.....	April 3, 1837 to April 2, 1838

## PRESIDENTS OF TOWN COUNCIL

Morrison, James .....	1838 to 1839
Palmer, Nathan B. ....	1839 to 1840
Coburn, Henry P. ....	1840 to 1841
Sullivan, William (resigned November 12, 1841) .....	1841
Culley, David V. ....	1841 to 1844; 1850 to 1853
Wilson, Lazarus B. ....	1844 to 1845
Levy, Joseph A. ....	1845 to 1847
Rooker, Samuel S. (resigned November 1, 1847).....	1847
Cady, Charles W. ....	1847 to 1848

## MAYORS

Henderson, Samuel .....	1847 to 1849
Newcomb, Horatio C. (resigned November 7, 1851) .....	1849 to 1851
Scudder, Caleb .....	1851 to 1854
McCready, James.....	1854 to 1856
West, Henry F. (died November 8, 1856) .....	1856
Coulon, Charles (to fill vacancy until November 22, 1856).....	1856
Wallace, William John (resigned May 3, 1858).....	1856 to 1858
Maxwell, Samuel D. ....	1858 to 1863
Caven, John.....	1863 to 1867; 1875 to 1881
Macauley, Daniel .....	1867 to 1873
Mitchell, James L. ....	1873 to 1875
Grubbs, Daniel W. ....	1881 to 1884
McMaster, John L. ....	1884 to 1886
Denny, Caleb S. ....	1886 to 1890
Sullivan, Thomas L. ....	January 1, 1890 to October 12, 1893
Denny, Caleb S. ....	October 12, 1893 to 1895
Taggart, Thomas .....	October 10, 1895 to 1901
Bookwalter, Charles A. ....	October 10, 1901 to 1903
Holtzman, John W. ....	October 15, 1903 to 1905
Bookwalter, Charles A. ....	1905 to 1909
Shank, Samuel Lewis (resigned November 28, 1913).....	1910 to 1913
Wallace, Harry R. ....	1913
Bell, Joseph E. ....	1914 to 1917
Jewett, Charles W. ....	1918 to 1921
Shank, Samuel Lewis.....	1922 to 1925
Duvall, John L. (disqualified September 22, 1927) .....	1926 to 1927



Slack, L. Ert.....	1927 to 1929
Sullivan, Reginald H. ....	1930 to 1934
Kern, John W. (resigned September 2, 1937) .....	1935 to 1937
Boetcher, Walter C.....	1937 to 1938
Sullivan Reginald H.....	1939 to 1942
Tyndall, Robert H. (died July 9, 1947).....	1943 to 1947
Denny, George L.....	1947
Feeney, Al G. (died Nobember 12, 1950).....	1948 to 1950
Bayt, Phillip L. (resigned November 24, 1951) .....	1950 to 1951
Emhardt, Christian J.....	1951
Clark, Alex M. ....	1952 to 1956
Bayt, Phillip L. (resigned December 31, 1958).....	1956 to 1958
Boswell, Charles H. (resigned August 6, 1962).....	1959 to 1962
Losche, Albert H. ....	1962 to 1963
Barton, John J.....	1964 to 1968
Lugar, Richard G. ....	1968 to 1975
Hudnut, William H. III.....	1976 to 1991
Goldsmith, Stephen .....	1992

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