

JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

January 1, 1997 to December 31, 1997

Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS
AND
EXECUTIVE PERSONNEL**

As of December 31, 1997

Mayor Stephen Goldsmith

CITY-COUNTY COUNCIL OFFICERS

President Beurt R. SerVaas
Vice President/Majority Leader W. Tobin McClamroch
Minority Leader Rozelle Boyd
Clerk of the Council Suellen Hart

CITY-COUNTY COUNCIL MEMBERS

First District Gordon G. Gilmer
Second District Beurt R. SerVaas
Third District William G. Schneider
Fourth District William A. Dowden
Fifth District Curtis Coonrod
Sixth District Elwood C. Black
Seventh District James Bradford
Eighth District Randy J. Shambaugh
Ninth District Monroe Gray, Jr.
Tenth District Paul Jones
Eleventh District Rozelle Boyd
Twelfth District Jody Tilford
Thirteenth District Cory O'Dell
Fourteenth District Steve Talley
Fifteenth District Mary B. Moriarty Adams
Sixteenth District Maggie M. Brents
Seventeenth District Jeffrey Golc
Eighteenth District Phillip Hinkle
Nineteenth District Bob Cockrum
Twentieth District Robert Massie
Twenty-first District Frank T. Short
Twenty-second District Susan Williams
Twenty-third District David Smith
Twenty-fourth District Beulah A. Coughenour
Twenty-fifth District Philip Borst
At Large Carlton E. Curry
At Large Ron Franklin
At Large W. Tobin McClamroch
At Large Marilyn Moores

COMMITTEES OF THE CITY-COUNTY COUNCIL

Committee on Committees

Beurt SerVaas, Chairman
Rozelle Boyd
W. Tobin McClamroch

Administration and Finance

William Schneider, Chairman
Elwood Black
Curt Coonrod
Robert Massie
Randy Shambaugh
Frank Short
Steve Talley
Jody Tilford

Capital Asset Management

Gordon Gilmer, Chairman
James Bradford
Maggie Brents
Phillip Hinkle
Mary Moriarty Adams
Cory O'Dell
Jody Tilford
Susan Williams

Community Affairs

Ron Franklin, Chairman
Elwood Black
James Bradford
Maggie Brents
Beulah Coughenour
Monroe Gray, Jr.
Jody Tilford

Economic Development

Philip Borst, Chairman
Bob Cockrum
Curt Coonrod
Ron Franklin
Robert Massie
Paul Jones
Steve Talley
Susan Williams

Metropolitan Development

Phillip Hinkle, Chairman
Rozelle Boyd
Maggie Brents
Beulah Coughenour
Gordon Gilmer
Marilyn Moores
David Smith
Susan Williams

Municipal Corporations

Cory O'Dell, Chairman
Elwood Black
Bob Cockrum
Carlton Curry
Jeff Golc
Randy Shambaugh
Frank Short

Parks and Recreation

Randy Shambaugh, Chairman
Bob Cockrum
Jeff Golc
Monroe Gray, Jr.
Paul Jones
Robert Massie
Cory O'Dell

Public Safety & Criminal Justice

William Dowden, Chairman
Philip Borst
Carlton Curry
Ron Franklin
Jeff Golc
Mary Moriarty Adams
William Schneider
David Smith
Steve Talley

Public Works

Beulah Coughenour, Chairman
Rozelle Boyd
Curt Coonrod
Gordon Gilmer
Monroe Gray, Jr.
Phillip Hinkle
Paul Jones
Marilyn Moores
Mary Moriarty Adams

Rules and Public Policy

Carlton Curry, Chairman
Philip Borst
Rozelle Boyd
William Dowden
W. Tobin McClamroch
Beurt SerVaas
Frank Short

Regulatory Research & Review

David Smith, Chairman
James Bradford
Marilyn Moores
William Schneider
Frank Short
Steve Talley

CALENDAR OF SESSIONS OF THE CITY-COUNTY COUNCIL

January 06, 1997
 January 21, 1997
 February 03, 1997
 February 24, 1997
 March 17, 1997
 April 14, 1997
 April 28, 1997

May 19, 1997
 June 09, 1997
 June 23, 1997
 July 21, 1997
 August 04, 1997
 August 25, 1997
 September 15, 1997

September 29, 1997
 October 13, 1997
 October 27, 1997
 November 10, 1997
 November 24, 1997
 December 15, 1997

CITY OFFICIALS

Deputy Mayor.....	Charles Stitt
Deputy Mayor.....	John Hall
Office of Controller	Anthony LaRosa
Purchasing Division.....	Andrea Knox Gregg
Office of Corporation Counsel	Stephen Carter
Office of Youth and Family Services	Julia Davis
Cable Communications Agency	Rick Maultra
Internal Audit.....	Michael Humphreys
Department of Administration.....	Michael Yoder
Department of Metropolitan Development.....	Moira Carlstedt
Department of Parks and Recreation	Raymond Wallace
Department of Public Works	Ted Rhinehart
Department of Public Safety.....	Alan Handt
Department of Capital Asset Management.....	Dennis Neidigh

MARION COUNTY OFFICIALS

Clerk of the Circuit Court.....	Sarah Taylor
Community Corrections.....	Brian Barton
Cooperative Extension Service.....	Maryann Dickason
Court Administrator Agency	Janice Malavenda
County Assessor	Bernard J. Gohmann, Jr.
County Auditor.....	John von Arx
County Commissioner	Bernard J. Gohmann, Jr.
County Commissioner	John von Arx
County Commissioner	Gregory Jordan
County Coroner	John McGoff, M.D.
County Election Board	Sarah Taylor
County Prosecutor	Scott Newman
County Recorder.....	Joan Romeril
County Surveyor.....	Jack A. Irwin
County Treasurer	Gregory Jordan
County Sheriff.....	Jack Cottey
Forensic Services Agency.....	James Hamby
Information Technology	Jake Moelk
Marion County Children's Guardian Home.....	Paul Browne
Marion County Healthcare Center	Kenneth Adkins
Marion County Justice Agency.....	Alan Handt
Marion County Public Defender Agency	David Cook
Voters Registration	Janet E. Richhart

TOWNSHIP ASSESSORS

Center Township Assessor.....	James P. Maley, Jr.
Decatur Township Assessor.....	Charles L. Coleman
Franklin Township Assessor.....	Clara L. Druen
Lawrence Township Assessor	Paul Ricketts
Perry Township Assessor.....	Mary K. Gillum
Pike Township Assessor	Marilyn M. Smith
Warren Township Assessor	Allen L. Durnil
Washington Township Assessor.....	Barry Wood
Wayne Township Assessor.....	Charles R. Spears

COURTS

Marion County Circuit Court.....	William Lawrence
Marion County Drug Court	Z. Mae Jimison
Superior Court, Criminal, 1	Tonya Walton-Pratt
Superior Court, Criminal, 2	Ruth Reichard
Superior Court, Criminal, 3	Cale Bradford
Superior Court, Criminal, 4	Patricia J. Gifford
Superior Court, Criminal, 5	Gary L. Miller
Superior Court, Criminal, 6	Jane Magnus-Stinson
Superior Court, Criminal, 7	William Mercuri
Superior Court, Criminal, 8	Clarence Bolden
Superior Court, Criminal, 9	Charles Wiles
Superior Court, Criminal, 10	Richard Sallee
Superior Court, Criminal, 14	David Dreyer
Superior Court, Criminal, 15	Wendell Mayer
Superior Court, Criminal, 16	Evan Goodman
Superior Court, Criminal, 17	Robyn Moberly
Superior Court, Criminal, 18	John Downer
Superior Court, Criminal, 19	Taylor Baker
Superior Court, Criminal Probation.....	George Walker
Superior Court, Juvenile Division	James W. Payne
Superior Court, Probate Division.....	Charles J. Deiter
Superior Court, Civil, 1	Anthony J. Metz III
Superior Court, Civil, 2	Kenneth H. Johnson
Superior Court, Civil, 3	Patrick L. McCarty
Superior Court, Civil, 4	Cynthia J. Ayers
Superior Court, Civil, 5	Stephen Eichholtz
Superior Court, Civil, 6	Thomas Carroll
Superior Court, Civil, 7	Gerald S. Zore
Superior Court, Civil, 10	Richard Huston
Superior Court, Civil, 11	John Price
Superior Court, Civil, 12	Susan Macey Thompson
Superior Court, Civil, 13	David Jester
Superior Court, Title IV-D Court	Barbara A. Collins

MEMBERS OF OFFICIAL BOARDS

City-County Administrative Board

Michael Yoder, Chairman
John von Arx
Anthony La Rosa
James Atterholt
Ray Battey

License Review Board

Bradley Skolnik, Chairman
Cindy Beeman
Kris Butler
Tori Flemings

Metropolitan Development Commission

Walter Niemczura, President
Lance Bundles
Steve Schaefer
James J. Curtis, Sr.
Jack Hall
Lillian Charleston
Robert Smith
Mel Seitz
Randolph L. Snyder

Board of Zoning Appeals, Division I

Alan Retherford, Chairman
Carol Joseph
Richard Davis
Nancy Dison
Joanna Walker

Board of Zoning Appeals, Division II

Diane Liptack, Chairman
Joseph Rink
Phil Schaefer
Isaac Randolph
Lora McCormick

Board of Zoning Appeals, Division III

W. James Wood, Chairman
Shelley Shane
Mary Jane Klepek
Kay E. Whitaker
Robert Stewart

Indianapolis Historic Preservation Commission

George W. Geib, President
William A. Browne, Jr.
John R. Cox
Julie A. Davis
Amy MacDonnell
Wayne Patrick
Anne E. Scheele
Josephine Weathers-Rogers
James T. Kienle

Air Pollution Control Board

Robert S. Daly, Chairman
Scott R. Brown
Bernard O. Paul
William W. Brown
David W. Hoppock
R. Bruce Wallace
Blake R. Jeffery
Jodie L. Crandell
Mary K. Reeder

Board of Asset Management & Public Works

Dennis Neidigh, Chairman
Tony Buford
Stephen Nielson
Susan K. Massela
Arno W. Haupt
Sheila C. Hoffman
Kenneth W. Hughes

Police Merit Board

Alan R. Kimbell, Chairman
John Hammond
George Stergiopoulos
Michael E. Morken
Jacqueline Joyner Cissell
Jeff Oberlies

Fire Merit Board

Patricia L. Chastain, President
Ralph Winkler
Sarah Drye
Jose Antonio Cuevas
C. Michael Pitts
Martin J. Yohler

Board of Public Safety

Alan Handt, President
Ken Giffin
George Taylor
Suzanne E. Leffers Katt
Richard A. Dickenson

Board of Parks and Recreation

Raymond Wallace, Chairman
Eugene Hendricks
Diana Wilson Hall
R. Anthony Prather
Sally Lanham

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first town council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided such as Public Works, Public Safety, Public Parks and Public Health, and were conducted by boards appointed by the mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the city of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten aldermen representing five aldermanic districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of councilmen to nine. The law provided for the nomination of six candidates by each party, one from each of six councilmanic districts. In the election all of the voters of the city could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the city and county into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the city and county until the new twenty-nine member council was elected in November 1971 and took office in January of 1972.

The council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George.....	April 13, 1836 to April 4, 1837
Soule, Joshua.....	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (resigned November 12, 1841)	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (resigned November 1, 1847).....	1847
Cady, Charles W.	1847 to 1848

MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (died November 8, 1856)	1856
Coulon, Charles (to fill vacancy until November 22, 1856)	1856
Wallace, William John (resigned May 3, 1858).....	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; 1875 to 1881
Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	January 1, 1890 to October 12, 1893
Denny, Caleb S.	October 12, 1893 to 1895
Taggart, Thomas	October 10, 1895 to 1901
Bookwalter, Charles A.	October 10, 1901 to 1903
Holtzman, John W.	October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (resigned November 28, 1913).....	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duvall, John L. (disqualified September 22, 1927)	1926 to 1927

Slack, L. Ert.....	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (resigned September 2, 1937)	1935 to 1937
Boetcher, Walter C.....	1937 to 1938
Sullivan Reginald H.	1939 to 1942
Tyndall, Robert H. (died July 9, 1947).....	1943 to 1947
Denny, George L.....	1947
Feeney, Al G. (died Nobember 12, 1950).....	1948 to 1950
Bayt, Phillip L. (resigned November 24, 1951)	1950 to 1951
Emhardt, Christian J.....	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (resigned December 31, 1958).....	1956 to 1958
Boswell, Charles H. (resigned August 6, 1962).....	1959 to 1962
Losche, Albert H.	1962 to 1963
Barton, John J.....	1964 to 1968
Lugar, Richard G.	1968 to 1975
Hudnut, William H. III.....	1976 to 1991
Goldsmith, Stephen	1992

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