

JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

January 1, 1994 to December 31, 1994

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City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS
AND
EXECUTIVE PERSONNEL**

As of December 31, 1994

Mayor Stephen Goldsmith

CITY-COUNTY COUNCIL OFFICERS

President Beurt R. SerVaas
 Vice President/Majority Leader W. Tobin McClamroch
 Minority Leader Rozelle Boyd
 Clerk of the Council Suellen Hart

CITY-COUNTY COUNCIL MEMBERS

First District Gordon G. Gilmer
 Second District Beurt R. SerVaas
 Third District William G. Schneider
 Fourth District William A. Dowden
 Fifth District Linda Beadling
 Sixth District Elwood C. Black
 Seventh District Stuart W. Rhodes
 Eighth District Randy J. Shambaugh
 Ninth District Monroe Gray, Jr.
 Tenth District Paul Jones
 Eleventh District Rozelle Boyd
 Twelfth District Betty M. Ruhmkorff
 Thirteenth District Cory O'Dell
 Fourteenth District Z. Mae Jimison
 Fifteenth District Mary B. Moriarty Adams
 Sixteenth District Maggie M. Brents
 Seventeenth District Jeffrey Golc
 Eighteenth District Phillip Hinkle
 Nineteenth District Kenneth Giffin
 Twentieth District Timothy M. Mullin
 Twenty-first District Frank T. Short
 Twenty-second District Susan Williams
 Twenty-third District David Smith
 Twenty-fourth District Beulah A. Coughenour
 Twenty-fifth District Philip Borst
 At Large Carlton E. Curry
 At Large Ron Franklin
 At Large W. Tobin McClamroch
 At Large Stephen R. West

COMMITTEES OF THE CITY-COUNTY COUNCIL

Committee on Committees

Beurt SerVaas, Chairman
Rozelle Boyd
W. Tobin McClamroch

Administration and Finance

Stuart Rhodes, Chairman
Elwood Black
Beulah Coughenour
Z. Mae Jimison
Betty Ruhmkorff
Randy Shambaugh
Frank Short

Capital Asset Management

Gordon Gilmer, Chairman
Linda Beadling
Maggie Brents
William Dowden
Phillip Hinkle
Tim Mullin
Cory O'Dell
Susan Williams

Community Affairs

Cory O'Dell, Chairman
Elwood Black
Maggie Brents
Beulah Coughenour
Ron Franklin
Monroe Gray, Jr.
Betty Ruhmkorff
David Smith
Stephen West

Economic Development

Philip Borst, Chairman
Ron Franklin
Kenneth Giffin
Paul Jones
Timothy Mullin
Betty Ruhmkorff
David Smith
Susan Williams

Metropolitan Development

Stephen West, Chairman
Rozelle Boyd
Maggie Brents
Gordon Gilmer
Phillip Hinkle
David Smith
Susan Williams

Municipal Corporations

William Schneider, Chairman
Linda Beadling
Elwood Black
Carlton Curry
Kenneth Giffin
Jeffrey Golc
Cory O'Dell
Randy Shambaugh
Frank Short

Parks and Recreation

Kenneth Giffin, Chairman
Jeff Golc
Monroe Gray, Jr.
Paul Jones
Cory O'Dell
Stuart Rhodes
William Schneider
Randy Shambaugh

Public Safety &

Criminal Justice

William Dowden, Chairman
Philip Borst
Carlton Curry
Ron Franklin
Z. Mae Jimison
Mary Moriarty
Tim Mullin
William Schneider
Stephen West

Public Works

Beulah Coughenour, Chairman
Linda Beadling
Rozelle Boyd
Gordon Gilmer
Monroe Gray, Jr.
Phillip Hinkle
Paul Jones
Mary Moriarty Adams
Stuart Rhodes

Rules and Public Policy

Carlton Curry, Chairman
Philip Borst
Rozelle Boyd
William Dowden
W. Tobin McClamroch
Beurt SerVaas
Frank Short

CALENDAR OF SESSIONS OF THE CITY-COUNTY COUNCIL

January 10, 1994	May 09, 1994	September 12, 1994
January 31, 1994	May 23, 1994	September 28, 1994
February 14, 1994	June 13, 1994	October 17, 1994
February 28, 1994	June 27, 1994	November 01, 1994
March 21, 1994	July 11, 1994	November 14, 1994
April 11, 1994	August 08, 1994	November 28, 1994
April 25, 1994	August 22, 1994	December 12, 1994

CITY OFFICIALS

Deputy Mayor	Joseph Loftus
Deputy Mayor	Nancy Silvers
Office of Controller	James H. Steele, Jr.
Purchasing Division	Andrea Gregg
Office of Corporation Counsel	Sue Beesley
Office of Youth and Family Services	Joseph Wynns
Cable Communications Agency	Jayne Gerdeman
Internal Audit	Michael Humphreys
Department of Administration	Joseph Loftus
Department of Capital Asset Management	Greg Henneke
Department of Metropolitan Development	Elaine Bedel
Department of Parks and Recreation	Leon Younger
Department of Public Works	Michael Stayton
Department of Public Safety	Michael E. Beaver

MARION COUNTY OFFICIALS

Clerk of the Circuit Court	Faye I. Mowery
Community Corrections	Julie von Arx
Cooperative Extension Service	Ned Kalb
Court Administrator Agency	Stephen Engelking
County Assessor	Bernard J. Gohmann, Jr.
County Auditor	John von Arx
County Commissioner	Bernard J. Gohmann, Jr.
County Commissioner	John von Arx
County Commissioner	Mary A. Buckler
County Coroner	Karl Manders, M.D.
County Election Board	Faye Mowery
County Prosecutor	Jeffrey Modisett
County Recorder	Joan Romeril
County Surveyor	Jack A. Irwin, L.S.
County Treasurer	Mary A. Buckler
County Sheriff	Joseph G. McAtee
Forensic Services Agency	James Hamby
Information Services Agency	Mike Hinline
Marion County Children's Guardian Home	Paul Browne
Marion County Healthcare Center	Kenneth Adkins
Marion County Justice Agency	Michael Beaver
Marion County Public Defender Agency	Frances Watson Hardy
Voters Registration	Janet E. Richhart

TOWNSHIP ASSESSORS

Center Township Assessor	James P. Maley, Jr.
Decatur Township Assessor	Charles L. Coleman
Franklin Township Assessor	Clara L. Druen
Lawrence Township Assessor	Jack Graves
Perry Township Assessor	Mary K. Gillum
Pike Township Assessor	Marilyn M. Smith
Warren Township Assessor	Allen L. Durnil
Washington Township Assessor	Richard L. Cunningham
Wayne Township Assessor	Charles R. Spears

COURTS

Marion County Circuit Court	John M. Ryan
Marion County Drug Court	Jay Haggerty
Municipal Court, Presiding Judge	Taylor Baker, Jr.
Superior Court, Criminal, 1	Paula E. Lopossa
Superior Court, Criminal, 2	Webster L. Brewer
Superior Court, Criminal, 3	John R. Barney, Jr.
Superior Court, Criminal, 4	Patricia J. Gifford
Superior Court, Criminal, 5	Gary L. Miller
Superior Court, Criminal, 6	Carr Darden
Superior Court, Criminal Probation	George Walker
Superior Court, Juvenile Division	James W. Payne
Superior Court, Probate Division	Charles J. Deiter
Superior Court, Civil, 1	Anthony J. Metz III
Superior Court, Civil, 2	Kenneth H. Johnson
Superior Court, Civil, 3	Patrick L. McCarty
Superior Court, Civil, 4	Cynthia J. Ayers
Superior Court, Civil, 5	David Rimstidt
Superior Court, Civil, 6	John F. Hanley
Superior Court, Civil, 7	Gerald S. Zore
Superior Court, Title IV-D Court	Barbara A. Collins

MEMBERS OF OFFICIAL BOARDS

City-County Administrative Board

John von Arx
James H. Steele, Jr.
Joseph Loftus

License Review Board

Bradley Skolnik, Chairman
Cindy Beeman
Kris Butler

Metropolitan Development Commission

Walter Niemczura, President
Michael Rodman
James J. Curtis, Sr.
Jack Hall
Mary Anne Mills
Mel Seitz
Steven J. Schaefer
Randolph L. Snyder

Board of Zoning Appeals, Division I

Alan Retherford
Carol Joseph
Joseph Perkins
Joanna Walker

Board of Zoning Appeals, Division II

Diane Liptack, Chairman
Barbara Evans
Michael B. Murphy
Isaac Randolph

Board of Zoning Appeals, Division III

Robert Lugar
Mary Jane Klepek
Timothy Sexton
Robert Stewart

Indianapolis Historic Preservation Commission

George W. Geib, President
William Browne, Jr.
John R. Cox
Lori Efroymsen
Carol Joseph
Robert LaRue
Amy MacDonell
Wayne Patrick
Ann E. Scheele
Josephine Weathers-Rogers

Air Pollution Control Board

Robert S. Daly, Chairman
Dwight Boyd
David W. Hoppock
Bernard Paul
Ingrid Ritchie
Brice Tressler
R. Bruce Wallace
Edward Williams

Board of Public Works

Mike Stayton, Chairman
Tony Buford
Tamara Hall
Holley Holmes
Kenneth Hughes

Police Merit Board

Alan R. Kimbell, President
Edwin T. French, Jr.
Barbara Gerstner
Violet Gwin
Brad King
Mark Mertz
Lerona J. Mitchell
Jeff Oberlies

Fire Merit Board

Patricia L. Chastain, President
Ronald L. Cummings

Board of Public Safety

Michael Beaver, President
Lisa Decker
Richard Dickinson
Rudolph Hightower
Elliott Nelson

Board of Parks and Recreation

Leon Younger, Chairman
Diana Wilson Hall
Charles E. Kendall
Sally Lanham
Max L. Siegel

Transportation Board

E. Mitchell Roob, Jr., Chairman
Holley Holmes
Howard Howe
Joe-Rene Hunter
Walter Niemczura

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first town council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided such as Public Works, Public Safety, Public Parks and Public Health, and were conducted by boards appointed by the mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the city of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten aldermen representing five aldermanic districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of councilmen to nine. The law provided for the nomination of six candidates by each party, one from each of six councilmanic districts. In the election all of the voters of the city could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the city and county into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the city and county until the new twenty-nine member council was elected in November 1971 and took office in January of 1972.

The council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (resigned November 12, 1841)	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (died November 8, 1856)	1856
Coulon, Charles (to fill vacancy until November 22, 1856)	1856
Wallace, William John (resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; 1875 to 1881
Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	January 1, 1890 to October 12, 1893
Denny, Caleb S.	October 12, 1893 to 1895
Taggart, Thomas	October 10, 1895 to 1901
Bookwalter, Charles A.	October 10, 1901 to 1903
Holtzman, John W.	October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (resigned November 28, 1913)	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duvall, John L. (disqualified September 22, 1927)	1926 to 1927

Slack, L. Ert	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (resigned September 2, 1937)	1935 to 1937
Boetcher, Walter C.	1937 to 1938
Sullivan Reginald H.	1939 to 1942
Tyndall, Robert H. (died July 9, 1947)	1943 to 1947
Denny, George L	1947
Feeney, Al G. (died Nobember 12, 1950)	1948 to 1950
Bayt, Phillip L. (resigned November 24, 1951)	1950 to 1951
Emhardt, Christian J.	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (resigned December 31, 1958)	1956 to 1958
Boswell, Charles H. (resigned August 6, 1962)	1959 to 1962
Losche, Albert H.	1962 to 1963
Barton, John J.	1964 to 1968
Lugar, Richard G.	1968 to 1975
Hudnut, William H. III	1976 to 1991
Goldsmith, Stephen	1992

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