

JOURNAL OF PROCEEDINGS

OF THE

**City-County Council**

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

**JANUARY 1, 1989 TO DECEMBER 31, 1989**

Printed and Published Under the Authority of the  
City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS  
AND  
EXECUTIVE PERSONNEL**

As of December 31, 1989

**Office of the Mayor**

Mayor .....	William H. Hudnut, III
Senior Deputy Mayor .....	John M. Ryan
Deputy Mayor .....	John L. Krauss
Deputy Mayor .....	Joseph A. Slash

**City-County Council Officers**

President .....	Beurt R. SerVaas
Vice President/Majority Leader .....	Stephen R. West
Minority Leader .....	Glenn L. Howard
City Clerk .....	Beverly S. Rippy
Deputy City Clerk .....	Lynda J. Ludlow
Deputy City Clerk .....	Peggy M. Stawick
General Counsel .....	Robert G. Elrod
Research Director .....	Max L. Moser
Office Manager .....	Suellen Hart

**City-County Council Members**

First District .....	Gordon G. Gilmer
Second District .....	Beurt R. SerVaas
Third District .....	William G. Schneider
Fourth District .....	William A. Dowden
Fifth District .....	John Solenberg
Sixth District .....	Stephen R. West
Seventh District .....	Stuart W. Rhodes
Eighth District .....	Holley M. Holmes
Ninth District .....	Glenn L. Howard
Tenth District .....	Paul Jones
Eleventh District .....	Rozelle Boyd
Twelfth District .....	Betty M. Ruhmkorff
Thirteenth District .....	Richard F. Clark
Fourteenth District .....	Allen L. Durnil
Fifteenth District .....	Mary B. Moriarty
Sixteenth District .....	Harold E. Hawkins
Seventeenth District .....	Jeff Golc
Eighteenth District .....	Dwight Cottingham
Nineteenth District .....	Kenneth Giffin
Twentieth District .....	David P. McGrath
Twenty-first District .....	Ray R. Irvin
Twenty-second District .....	Susan Williams
Twenty-third District .....	Stanley P. Strader
Twenty-fourth District .....	Beulah A. Coughenour

Twenty-fifth District .....	Philip Borst
At Large .....	David Brooks
At Large .....	Carlton E. Curry
At Large .....	Beverly Mukes-Gaither
At Large .....	Julius Shaw

## Standing Committees of the City-County Council, 1989

### Committee on Committees

Beurt SerVaas, Chairman  
Glenn Howard  
Stephen West

### Administration

Stuart Rhodes, Chairman  
Beulah Coughenour  
Kenneth Giffin  
Harold Hawkins  
Holley Holmes  
David McGrath  
Mary Moriarty  
Julius Shaw

### Community Affairs

Stanley Strader, Chairman  
Carlton Curry  
Paul Jones  
Mary Moriarty  
Beverly Mukes-Gaither  
Betty Ruhmkorff

### County & Townships

Dwight Cottingham, Chairman  
Kenneth Giffin  
Jeff Golc  
Harold Hawkins  
Holley Holmes  
Stuart Rhodes

### Economic Development

William Schneider, Chairman  
Rozelle Boyd  
David Brooks  
Gordon Gilmer  
Mary Moriarty  
Beverly Mukes-Gaither  
Betty Ruhmkorff

### Metropolitan Development

Philip Borst, Chairman  
Rozelle Boyd  
David Brooks  
Gordon Gilmer  
Ray Irvin  
Beverly Mukes-Gaither  
John Solenberg  
Stanley Strader  
Susan Williams

### Municipal Corporations

Richard Clark, Chairman  
Allen Durnil  
Jeff Golc  
Beverly Mukes-Gaither  
Julius Shaw  
John Solenberg  
Susan Williams

### Parks & Recreation

Allen Durnil, Chairman  
Richard Clark  
Kenneth Giffin  
Glenn Howard  
Ray Irvin  
Paul Jones  
Betty Stewart  
Stanley Strader

### Public Safety & Criminal Justice

William Dowden, Chairman  
Philip Borst  
Carlton Curry  
Harold Hawkins  
Holley Holmes  
Glenn Howard  
Ray Irvin  
William Schneider  
Julius Shaw

**Public Works**

Beulah Coughenour, Chairman  
Rozelle Boyd  
David Brooks  
Dwight Cottingham  
Carlton Curry  
Glenn Howard  
Stuart Rhodes

**Transportation**

Gordon Gilmer, Chairman  
Carlton Curry  
Jeff Golc  
David McGrath  
John Solenberg  
Susan Williams

**Rules & Policy**

David McGrath, Chairman  
Dwight Cottingham  
William Dowden  
Glenn Howard  
Paul Jones  
Beurt SerVaas  
Stephen West

**Calendar of Sessions of the  
City-County Council, 1989**

January 9, 1989  
January 23, 1989  
February 6, 1989  
February 27, 1989  
March 20, 1989  
April 10, 1989  
April 24, 1989  
May 8, 1989  
May 22, 1989  
June 5, 1989  
June 19, 1989

July 10, 1989  
August 1, 1989  
August 28, 1989  
September 25, 1989  
October 9, 1989  
October 23, 1989  
November 6, 1989  
November 20, 1989  
December 4, 1989  
December 18, 1989

**CONSOLIDATED CITY DEPARTMENTS**

**DEPARTMENT OF ADMINISTRATION**

Director ..... Donald R. McPherson

**Finance**

City Controller ..... Fred L. Armstrong

**Office of Equal Opportunity**

Chief Officer ..... Robert Ransom

**Legal**

Corporation Counsel ..... Kristie L. Hill

City Prosecutor ..... Mark A. Mertz

**Personnel**

Director ..... Thomas E. Parker, Jr.

**Purchasing**

Purchasing Agent ..... Stephen D. Millspaugh

**Records**

Director ..... Fred Gamble

**DEPARTMENT OF METROPOLITAN DEVELOPMENT**

Director ..... Mike D. Higbee

Deputy Director ..... Eugene W. Lausch

Deputy Director ..... Carl J. Lile

**Division of Development Services**

Administrator ..... Jon A. Meeks

Deputy of Current Planning/Plan Review ..... Gene Valanzano

Deputy of Inspection Services ..... C. David Lynn

Deputy of Permits and Records ..... Jill L. Kooiman

## Economic and Housing Development

Administrator . . . . . John W. Labaj  
Deputy Administrator . . . . . David M. Whitcher  
Deputy Administrator . . . . . Christine Glancy

### Division of Housing

Administrator . . . . . Rudy Hightower  
Deputy of Administration . . . . . James Davie  
Deputy of Materials . . . . . Lamond Martin  
Deputy of Technical Services . . . . . David Borland

### Division of Planning

Administrator . . . . . Stuart Reller  
Deputy Administrator . . . . . Clark Kahlo

### Historic Preservation Commission

Administrator . . . . . David Baker

### City Market

Administrator . . . . . Sandra Welch-Richard

## DEPARTMENT OF PARKS AND RECREATION

Director . . . . . F. Arthur Strong  
Deputy Director of Operations . . . . . Joseph L. B. Wynns  
Deputy Director of Support Services . . . . . Thomas Krudy  
Administrator of Parks . . . . . Mark Shambaugh  
Administrator of Recreation . . . . . Ralph Taylor  
Administrator of Eagle Creek Park . . . . . Steve Waltz  
Administrator of Golf . . . . . Reed Pryor

## DEPARTMENT OF PUBLIC WORKS

Director . . . . . Patrick L. Stevens  
Deputy Director . . . . . William Shassere

### Air Pollution

Administrator . . . . . David R. Jordon  
Assistant Administrator . . . . . Bernard O. Paul

## Drainage & Flood Control

Administrator ..... Jeff S. Dailey  
Administrative Engineer ..... David E. Keaffaber

## DEPARTMENT OF PUBLIC SAFETY

Director ..... Joseph J. Shelton  
Deputy Director ..... Harry E. Eakin  
Deputy Director ..... Andrew C. Tinker

### Animal Control

Administrator ..... Matthew Schneider

### Emergency Management

Administrator ..... W. Steven Collier

### Police Department

Chief ..... Paul A. Annee  
Assistant Chief ..... John E. Offutt  
Deputy Chief, Administration ..... Michael D. Fogarty  
Deputy Chief, Investigations ..... Robert Ward  
Deputy Chief, Operations ..... James E. Campbell

### Fire Department

Chief ..... Joseph Kimbrew  
Assistant Chief ..... Keith Smith  
Deputy Chief, Administration ..... Louis Dezelan  
Deputy Chief, Operations ..... David Grider

### Weights & Measures

Administrator ..... Gus Pappas

## DEPARTMENT OF TRANSPORTATION

Director ..... Joseph C. Stachler  
Executive Assistant ..... George H. Lynch  
Administrator of Development ..... Danny L. Smith  
Administrator of Finance/Administration ..... Robert A. Chapman

**MEMBERS OF OFFICIAL BOARDS**

**Capital Improvement Board**

President ..... P.E. MacAllister  
Member ..... Herbert Backer  
Member ..... David Orr  
Member ..... Amanda Strong  
Member ..... James Dora  
Member ..... George Maley  
Member ..... David R. Frick

**Election Board**

Secretary ..... Bernard Gohmann  
Member ..... Kurt Pantzer, Jr.  
Member ..... John Swartz

**Board of Greater Indianapolis Progress Committee**

Chairman ..... Donald W. Tanselle  
Executive Director ..... Margo A. Lyon

**Board of Health & Hospital Corporation**

Chairman ..... Randall D. Rogers  
Member ..... Dr. H. Sprague Gardiner  
Member ..... John F. White  
Member ..... William Brown  
Member ..... Randy Rogers  
Member ..... Carlyn Johnson  
Member ..... Dr. Henry C. Bock  
Member ..... Thomas C. Hasbrook

**Indianapolis Airport Authority**

President ..... John M. Vaughn  
Vice President ..... Michael Schaefer  
Secretary ..... John P. Kelly  
Member ..... Faye Mowery

**DEPARTMENT OF ADMINISTRATION**

**License Review Board**

Chairman ..... Kent Newton  
Member ..... David Leonard  
Member ..... Dr. Roy Clinthorne

## Tax Adjustment Board

Chairman .....	Andre Lacy
Vice Chairman .....	Dwight Cottingham
Member .....	Dr. James R. Riggs
Member .....	Fred Armstrong
Member .....	Nancy Gastineau
Member .....	Robert Cochrun
Member .....	Robert O'Neil, Jr.

## DEPARTMENT OF METROPOLITAN DEVELOPMENT

### Board of Zoning Appeals, Division I

Chairman .....	Richard Thomas Hunter
Vice Chairman .....	Wade D. Rubick
Member .....	JoAnna Walker
Member .....	Charles Montgomery
Member .....	Randall W. Jehs

### Board of Zoning Appeals, Division II

Chairman .....	Michael D. McGinley
Vice Chairman .....	Joan Gibbs
Member .....	Robert O'Brien
Member .....	Frank Russell
Member .....	Harold Smith

### Board of Zoning Appeals, Division III

Chairman .....	James W. Wood
Vice Chairman .....	Steve H. Brizendine
Member .....	Bill Locey
Member .....	Judy Newton
Member .....	Richard Stanfield

### Indianapolis Housing Authority Board

Chairman .....	F. Edward Butz
Vice Chairman .....	Cecil Ross
Member .....	Nancy Smith
Member .....	Reverend Ronald M. Ragan
Member .....	Harriet M. Thompson

## Indianapolis Historic Preservation Commission

Chairman . . . . . Bruce A. Cordingley  
Vice Chairman . . . . . Katie Betley  
Member . . . . . Bob LaRue  
Member . . . . . Dallas Daniels  
Member . . . . . Sallie Rowland  
Member . . . . . Larry Bowman  
Member . . . . . Lesa Dietrick  
Member . . . . . Richard Guernsey

## Metropolitan Development Commission

Chairman . . . . . Robert Samuelson  
Vice Chairman . . . . . Lehman D. Adams, Jr.  
Member . . . . . Paul G. Roland  
Member . . . . . George Bixler  
Member . . . . . Rose Mary Clark  
Member . . . . . Carol Kirk  
Member . . . . . Eldon Cox  
Member . . . . . James A. Wade  
Member . . . . . James Curtis

## DEPARTMENT OF PARKS AND RECREATION

### Board of Parks & Recreation

Chairman . . . . . F. Arthur Strong  
Vice Chairman . . . . . Dave Probst  
Member . . . . . Richard Lahr  
Member . . . . . Barbara O'Laughlin  
Member . . . . . Benjamin Singleteary

## DEPARTMENT OF PUBLIC WORKS

### Air Pollution Control Board

Chairman . . . . . Arlie Ullrich, Jr.  
Member . . . . . Richard Phillips  
Member . . . . . Walter Abell  
Member . . . . . Dr. Robert S. Daly  
Member . . . . . John E. Davis  
Member . . . . . Diane Welch  
Member . . . . . David Rees  
Member . . . . . Dallas Schnitzius  
Member . . . . . Ingrid Ritchie

**Board of Public Works**

Chairman ..... Patrick L. Stevens  
Member ..... Thomas O. Hale  
Member ..... Donald R. Hudson  
Member ..... George Erganian  
Member ..... Oscar C. Smith

**DEPARTMENT OF PUBLIC SAFETY**

**Police Merit Board**

Member ..... Richard McDowell  
Member ..... John Lauter  
Member ..... Robert M. Hayes  
Member ..... Charles R. Thomas, M.D.  
Member ..... Mary Helen VanBuren

**Fire Merit Board**

Member ..... Dr. Paul Benedict  
Member ..... George Geib  
Member ..... Larna Spearman  
Member ..... Linda Spencer  
Member ..... William T. Lawrence

**Board of Public Safety**

Chairman ..... Joseph Shelton  
Member ..... Delano Bryant  
Member ..... Beverly Mukes-Gaither  
Member ..... Dr. Dwight Schuster  
Member ..... Robert Moorhead

**DEPARTMENT OF TRANSPORTATION**

Chairman ..... Joseph Staehler  
Member ..... Gary Booher  
Member ..... W. Wayne Burking  
Member ..... Russell W. Brown  
Member ..... Walter T. Scott

**MARION COUNTY OFFICIALS**

County Assessor ..... Harold E. Bean, Jr.  
County Auditor ..... Faye Mowery  
County Board of Review ..... Harold E. Bean, Jr.  
County Commissioner ..... Harold E. Bean, Jr.

County Commissioner	Faye Mowery
County Commissioner	Edward Buckley
County Coroner	Karl Manders, M.D.
County Home	Henry Bahner
County Jail Commander	Larry Koch
County Prosecutor	Stephen Goldsmith
County Recorder	Beth O'Laughlin
County Surveyor	Jack A. Irwin, L.S.
County Treasurer	Edward Buckley
County Sheriff	James L. Wells
County Inheritance Tax Department	Judy McPhee
Central Data Processing	Louis Bubala
Central Law Library	Lynn Conner
Cooperative Extension Service	Oscar Hopkins
Center Township Assessor	James T. Maley, Jr.
Decatur Township Assessor	Charles L. Coleman
Franklin Township Assessor	Marilyn A. Gleason
Lawrence Township Assessor	Lois Ricketts
Perry Township Assessor	Mary K. Gillum
Pike Township Assessor	Marilyn Smith
Warren Township Assessor	Fredrick Monschein
Washington Township Assessor	Richard Cunningham
Wayne Township Assessor	Phillip D. Hinkle
Clerk of the Circuit Court	Bernard J. Gohmann
Circuit Court	John M. Ryan
Criminal Court 1	John Tranberg
Criminal Court 2	Webster L. Brewer
Criminal Court 3	Charles Daugherty
Criminal Court 4	Patricia J. Gifford
Criminal Court 5	Roy F. Jones
Juvenile Court	Valan Boring
Presiding Judge, Municipal Court	Harold Kohlmeyer
Probate Court	Victor Pfau
Superior Court 1	Charles Applegate
Superior Court 2	Kenneth H. Johnson
Superior Court 3	Betty Barteau
Superior Court 4	Richard L. Milan
Superior Court 5	Michael Dugan
Superior Court 6	Edward Madinger
Superior Court 7	Gerald Zore
Criminal Court Probation	Earl Coleman

## History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of the 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the Council called the Board of Aldermen, composed of ten Aldermen representing five Aldermen districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of Councilmen to nine. The law provided for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the City could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

## History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new twenty-nine member Council was elected in November, 1971, and took office in January of 1972.

The Council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

**EXECUTIVE HEADS OF THE CITY OF  
INDIANAPOLIS UNDER VARIOUS  
FORMS OF ORGANIZATION**

**PRESIDENTS OF BOARDS OF TRUSTEES**

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

**PRESIDENTS OF TOWN COUNCIL**

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (resigned November 12, 1841)	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

**MAYORS**

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (died November 8, 1856)	1856
Coulon, Charles (to fill vacancy until November 22, 1856)	1856
Wallace, William John (resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; 1875 to 1881
Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	January 1, 1890 to October 12, 1893
Denny, Caleb S.	October 12, 1893 to 1895
Taggart, Thomas	October 10, 1895 to 1901
Bookwalter, Charles A.	October 10, 1901 to 1903
Holtzman, John W.	October 15, 1903 to 1905

Bookwalter, Charles A. . . . .	1905 to 1909
Shank, Samuel Lewis (resigned November 28, 1913) . . . . .	1910 to 1913
Wallace, Harry R. . . . .	1913
Bell, Joseph E. . . . .	1914 to 1917
Jewett, Charles W. . . . .	1918 to 1921
Shank, Samuel Lewis . . . . .	1922 to 1925
Duvall, John L. (disqualified September 22, 1927) . . . . .	1926 to 1927
Slack, L. Ert . . . . .	1927 to 1929
Sullivan, Reginald H. . . . .	1930 to 1934
Kern, John W. (resigned September 2, 1937) . . . . .	1935 to 1937
Boetcher, Walter C. . . . .	1937 to 1938
Sullivan Reginald H. . . . .	1939 to 1942
Tyndall, Robert H. (died July 9, 1947) . . . . .	1943 to 1947
Denny, George L . . . . .	1947
Feeney, Al G. (died November 12, 1950) . . . . .	1948 to 1950
Bayt, Phillip L. (resigned November 24, 1951) . . . . .	1950 to 1951
Emhardt, Christian J. . . . .	1951
Clark, Alex M. . . . .	1952 to 1956
Bayt, Phillip L. (resigned December 31, 1958) . . . . .	1956 to 1958
Boswell, Charles H. (resigned August 6, 1962) . . . . .	1959 to 1962
Losche, Albert H. . . . .	1962 to 1963
Barton, John J. . . . .	1964 to 1968
Lugar, Richard G. . . . .	1968 to 1975
Hudnut, William H. III . . . . .	1976 to 1989

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