

JOURNAL OF PROCEEDINGS

of the

City-County Council

of

INDIANAPOLIS-MARION COUNTY

State of Indiana

from

January 1, 1971 to December 31, 1971



Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

CITY-COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1971
OFFICE OF THE MAYOR

Mayor.....	Richard G. Lugar
Deputy Mayor.....	John W. Walls
Secretary to the Mayor.....	Patricia Midgely

CITY-COUNTY COUNCIL OFFICERS

President.....	Thomas C. Hasbrook
Vice President.....	Beurt R. SerVaas
City Clerk.....	Marjorie H. O'Laughlin
Deputy City Clerk.....	Jean A. Wytttenbach

CITY-COUNTY COUNCIL MEMBERS

*First District, City.....	Thomas C. Hasbrook
*Second District, City.....	Rev. Andrew L. Williams
*Third District, City.....	Harold J. Egenes
*Fourth District, City.....	Donald R. McPherson
*Fifth District, City.....	Joe T. Gorham
*Sixth District, City.....	William A. Leak
*At Large.....	Lawrence F. Broderick
*At Large.....	Jerome P. Forestal
*At Large.....	Lester E. Neal
First District, County.....	Beurt R. SerVaas
Second District, County.....	William K. Byrum
Third District, County.....	Dwight L. Cottingham
Fourth District, County.....	Rozelle Boyd
Fifth District, County.....	William A. Brown

*Member of Police Special Service District Council and
Member of Fire Special Service District Council

CONSOLIDATED CITY DEPARTMENTS

DEPARTMENT OF ADMINISTRATION

Director.....Owen H. Meharg

Finance

City Controller.....Fred L. Armstrong

Purchasing

Purchasing Agent.....Robert W. Bidlack

Legal

Corporation Counsel.....Harold H. Kohlmeyer, Jr.

City Attorney.....Gary Landau

City Prosecutor.....Edgar Lamb

Personnel

Director.....Richard Cunningham

Human Rights Commission

Director.....Nancy Shaw

Records

Director.....Willard Heiss

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director.....David O. Meeker, Jr.

Deputy Director.....Michael A. Carroll

Planning and Zoning

Administrator.....E. Ross Vogelgesang

Asst. Administrator.....Donald L. Spaid

Asst. Administrator.....Wayne Depew

Asst. Administrator.....Raymond Lee

Asst. Administrator.....Harold Rominger

Legal Advisor.....Joan R. Caldwell

Housing

Director.....Carl Beck

Urban Renewal

Director.....Archie Kuoppola

Buildings

Director.....Lloyd Scholl

Code Enforcement

Director-----Eugene W. Lausch
Deputy Administrator-----James T. Crawford
Legal Advisor-----Eugene W. Lausch

DEPARTMENT OF PUBLIC WORKS

Director-----John W. Sweezy
Deputy Director-----Richard Wetter
Administrative Assistant-----Robert Smith
Legal Advisor-----Richard Milan
Legal Advisor-----Harvey Greene
Legal Advisor-----Frank Otte

City Market

Market Superintendent-----Frank Murray

Air Pollution

Director-----Carl B. Vance

Flood Control

Director-----Roger Pate

Street Operations

Director-----John Cook

DEPARTMENT OF PUBLIC SAFETY

Director-----Alan R. Kimbell

Fire Department

Chief-----David A. Russell
Deputy Chief-----Richard Van Sant
Deputy Chief-----Herbert H. Fulmer
Deputy Chief-----John J. Blazic
Secretary-----Lawrence F. Zook
Director of Fire Prevention-----Donald Bollinger
Director of Personnel-Public Relations-----Donald E. Lamb

Police Department

Chief-----Winston L. Churchill
Deputy Chief—Executive Division-----Donald Schaedel
Deputy Chief—Traffic Division-----George Pollard
Deputy Chief—Inspection & Training Division---Spurgeon Davenport
Deputy Chief—Investigation Division-----Ralph Lumpkin
Deputy Chief—Operations Division-----Raymond Strattan

Dog Pound

Administrator-----Edward L. Teets

Weights and Measures

Director.....W. Ross Copeland

Civil Defense

Director.....Charles Husman

DEPARTMENT OF TRANSPORTATION

Director.....Richard B. Wetzel

Deputy Director.....Christian J. Litscher

Chief, Administrative Services.....Keith D. Otto

Chief Street Engineer.....Bill W. Jones

Chief Traffic Engineer.....James H. Cox

Equipment Manager.....Howard Bennett

Parking Meter

Director.....Thomas E. Parker

DEPARTMENT OF PARKS AND RECREATION

Director.....William I. Spencer

Deputy Director.....C. M. Girtch

Supt. of Parks.....Mort Polsky

Business Manager.....Herschel Dean

Supt. of Golf.....James T. Popcheff

Supt. of Recreation.....Franz A. Strong

Supt. of Outdoor Recreation.....Harry H. Feldman

MEMBERS OF OFFICIAL BOARDS

AIR POLLUTION CONTROL BOARD

Chairman.....Carl B. Vance

Member.....Emmett B. Lamb

Member.....David F. Rees

Member.....Harlan L. Moore

Member.....L. M. Lototsky

Member.....Marilyn Tinkham

Member.....Richard G. Weldele

Member.....Walter L. Abell

Member.....John M. Sell

AIRPORT AUTHORITY BOARD

President.....Arthur F. Hearn

Vice President.....Michael G. Schaefer

Secretary ----- Milton H. Slosson
 Member ----- Kenneth E. Keene
 Executive Director ----- Daniel C. Orcutt

FIRE MERIT BOARD

Member ----- Dr. George O. Comfort, Ph.D.
 Member ----- Ronald L. Gray
 Member ----- Dr. Russell L. Judd, M.D.
 Member ----- Francis Preston

HUMAN RIGHTS COMMISSION

Director ----- Nancy Shaw
 Member ----- Nola Allen
 Member ----- Russell Blowers
 Member ----- William Douglas
 Member ----- Frances Faust
 Member ----- John Finley
 Member ----- Laurence T. Hosie
 Member ----- Frank Johnson
 Member ----- Bertha Lichtenstein
 Member ----- Howard S. Mills, Jr.
 Member ----- Ray Montgomery
 Member ----- Gerald Morford
 Member ----- Robert R. Raby
 Member ----- Leonard Thornton
 Member ----- John Ward
 Member ----- George Thomas
 Member ----- Hannah Bacon
 Member ----- Russell Hagerman
 Member ----- Richard Skinner
 Member ----- Charles Williams

CAPITAL IMPROVEMENTS BOARD

Member ----- Herbert Backer
 Member ----- William A. Brennan, Jr.
 Member ----- John Burkhart
 Member ----- Francis Polen
 Member ----- Jim Dora
 Member ----- P. E. MacAllister
 Member ----- Evans Woollen

TAX ADJUSTMENT BOARD

Member ----- Fred Armstrong
 Member ----- William Leak
 Member ----- Rev. Landrum L. Scales
 Member ----- John A. Kitley

Member..... Louis A. Weiland
Member..... George Tintera

METROPOLITAN DEVELOPMENT COMMISSION

President..... Charles L. Whistler
Member..... C. O. Alig, Jr.
Member..... James C. Bidwell
Member..... Richard B. DeMars
Member..... Francis J. Feeney, Jr.
Member..... Dr. Ralph E. Hanley
Member..... Dr. Frank P. Lloyd
Member..... Claude R. Magnuson
Member..... Robert M. Messick

BOARD OF PUBLIC WORKS

Director..... John W. Sweezy
Member..... Paul C. Burkley
Member..... Thomas Caito
Member..... Gordon G. Gilmer
Member..... Wendell Vandivier

BOARD OF PARKS AND RECREATION

President..... William I. Spencer
Member..... John R. Benbow
Member..... William O. Brockman
Member..... William S. Sahn
Member..... Juan C. Solomon

BOARD OF PUBLIC SAFETY

President..... Alan R. Kimbell
Member..... George Cafouros
Member..... Rev. William H. Hudnut, III
Member..... Dr. Reuben L. White, D.D.S.

TRANSPORTATION BOARD

Chairman..... Richard B. Wetzel
Member..... Jack F. Patterson
Member..... Gary L. Booker
Member..... Joseph P. Davis
Member..... Shirley R. Green

BOARD OF HEALTH AND HOSPITAL CORPORATION

Member..... Jean C. SerVaas
Member..... Sprague H. Gardiner, M.D.
Member..... James V. Cortese, M.D.
Member..... Melvin Baird, M.D.

Member-----Bernard Landman, Jr.

INDIANAPOLIS HISTORIC PRESERVATION COMMISSION

Member-----Jack B. Kammins
Member-----Howard C. Caldwell, Sr.
Member-----James Rogers
Member-----Linton Cox
Member-----Joseph C. Wallace

LICENSE REVIEW BOARD

Member-----Wayne C. Ponader
Member-----Michael DeFabis
Member-----Albert G. Reuben

POLICE MERIT BOARD

Member-----Dr. Dwight Schuster, Ph.D.
Member-----James M. Kleifgen
Member-----Dr. Murrill M. Lowry, Ph.D.
Member-----Larna K. Spearman
Member-----Richard Fairchild

BOARD OF HOUSING COMMISSIONERS

Member-----Robert A. Efroymsen
Member-----Edwin H. Hughes, III
Member-----Dr. Joseph T. Taylor
Member-----Bruce C. Savage
Member-----Edward T. Windham

GREATER INDIANAPOLIS PROGRESS COMMITTEE

President-----David K. Easlick
Vice President-----Donald J. Atwood
Vice President-----Lawrence M. Borst
Vice President-----Henry F. DeBoest
Vice President-----Ottis T. Fitzwater
Vice President-----Harry T. Ice
Vice President-----Eugene S. Pulliam
Vice President-----Willard B. Ransom
Treasurer-----John T. Sutton
Asst. to President-----Max G. Lewis
Executive Director & Sec. to Board-----John W. Walls
Executive Secretary-----Michael J. Quinn
Administrative Secretary-----Jamie McCaw

CITY-COUNTY COUNCIL STANDING COMMITTEES OF 1971

1. ADMINISTRATION—Joe T. Gorham, Chairman; Dwight L. Cottingham, Jerome Forestal
2. COUNTY AND TOWNSHIPS—Dwight L. Cottingham, Chairman; Beurt SerVaas, William A. Brown
3. METROPOLITAN DEVELOPMENT—Harold J. Egenes, Chairman; William K. Byrum, William A. Brown
4. MUNICIPAL CORPORATIONS—Beurt SerVaas, Chairman; Joe T. Gorham, Lawrence F. Broderick
5. PARKS AND RECREATION—Rev. Andrew L. Williams, Chairman; Donald R. McPherson, Lester R. Neal
6. PUBLIC SAFETY—William A. Leak, Chairman; Lawrence F. Broderick, Rev. Andrew L. Williams
7. PUBLIC WORKS—Donald R. McPherson, Chairman; William A. Leak, Rozelle Boyd
8. RULES AND POLICY—Thomas C. Hasbrook, Chairman; Beurt SerVaas, William A. Brown, William K. Byrum, William A. Leak, Donald R. McPherson, Jerome Forestal
9. TRANSPORTATION—William K. Byrum, Chairman; Harold J. Egenes, Jerome Forestal

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History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Pub-

lic Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermanic districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities in the state. The 1905 law increased the term of Mayor and councilmen to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limited the number of councilmen to nine. The law provided for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election, all of the voters of the city could vote for any nine candidates, and the nine receiving the highest number of votes would be elected. This law insured a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

In 1969 the legislature enacted a law, popularly known as the "Uni-Gov Act," which consolidated the city and county into one governmental unit. The act further provided for the creation of an interim City-County Council, composed of the nine former members of the City Council and the five former members of the County Council, which will serve as the legislative body of the city and county until the new Council is elected in November, 1971, and takes office in January 1972. In addition to the regular council, there is a Special Police Service District Council and a Fire District Council made up

of councilmen from these special service districts which are essentially the old city limit boundaries of Indianapolis.

The new City-County Council will have twenty-five members elected from an equal number of single member councilmanic districts into which the county has been divided and four members elected at large by voters of the county.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

Presidents of Boards of Trustees

Henderson, Samuel.....	October 12, 1832 to September 30, 1833
Edgar, James (Resigned as Trustee)...	Sept. 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.....	October 2, 1835 to April 13, 1836
Lockerbie, George.....	April 13, 1836 to April 4, 1837
Soule, Joshua.....	April 3, 1837 to April 2, 1838

Presidents of Town Council

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (Resigned November 12, 1841).....	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

Mayors

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (Died November 8, 1856).....	1856
Coulon, Charles (To fill vacancy until November 22, 1856).....	1856
Wallace, William John (Resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; to 1881
Macauley, Daniel.....	1867 to 1873
Mitchell, James L.	1873 to 1875

Grubbs, Daniel W. -----	1881 to 1884
McMaster, John L. -----	1884 to 1886
Denny, Caleb S. -----	1886 to 1890
Sullivan, Thomas L. -----	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S. -----	From October 12, 1893 to 1895
Taggart, Thomas -----	From October 10, 1895 to 1901
Bookwalter, Charles A. -----	From October 10, 1901 to 1903
Holtzman, John W. -----	From October 15, 1903 to 1905
Bookwalter, Charles A. -----	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913) ---	1910 to 1913
Wallace, Harry R. -----	1913
Bell, Joseph E. -----	1914 to 1917
Jewett, Charles W. -----	1918 to 1921
Shank, Samuel Lewis -----	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927) ---	1926 to 1927
Slack, L. Ert -----	1927 to 1929
Sullivan, Reginald H. -----	1930 to 1934
Kern, John W. (Resigned September 2, 1937) -----	1935 to 1937
Boetcher, Walter C. -----	1937 to 1938
Sullivan, Reginald H. -----	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947) -----	1943 to 1947
Denny, George L. -----	1947
Feeney, Al G. (Died November 12, 1950) -----	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951) --	1950 to 1951
Emhardt, Christian J. (November 24, 1951) -----	1951
Clark, Alex M. -----	1952 to 1956
Bayt, Phillip L. (Resigned Dec. 31, 1958) -----	1956 to 1959
Boswell, Charles H. (Resigned August 6, 1962) -----	1959 to 1962
Losche, Albert H. -----	1962 to 1963
Barton, John J. -----	1964 to 1968
Lugar, Richard G. -----	1968 to 1972