

JOURNAL
OF THE
Common Council
OF THE
CITY OF INDIANAPOLIS, INDIANA

From
January 1, 1961 to December 31, 1961

Printed and Published Under the Authority of the
Common Council of the City of Indianapolis, Indiana





CITY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1961

Mayor-----CHARLES H. BOSWELL
City Clerk-----TERESA F. LAFFEY
Deputy City Clerk -----WINIFRED A. McCAHILL

COMMON COUNCIL OFFICERS

President-----JOSEPH C. WALLACE
Vice-President-----MARY M. SPOERLE
Replaced in May by-----WILLIAM H. WILLIAMSON
Clerk-----TERESA F. LAFFEY
Deputy Clerk -----WINIFRED A. McCAHILL

COUNCILMEN

First District-----ROSCOE A. McKINNEY
First District -----THOMAS C. HASBROOK
Second District-----JOS. C. WALLACE
Third District-----WM. H. WILLIAMSON
Fourth District -----DANIEL P. MORIARTY
Fourth District -----DAN V. WHITE
Fifth District-----AUGUST C. HUBER
Sixth District-----MARY M. SPOERLE
Replaced in May by-----ALBERT O. DELUSE
Sixth District -----ED. C. FEATHERINGILL
Replaced in September by-----JOHN E. AMBUHL

OFFICE OF MAYOR

Mayor-----CHARLES H. BOSWELL
Executive Secretary-----RICHARD LANDRIGAN
Secretary to Mayor-----JANE REED

DEPARTMENT OF FINANCE

City Controller-----ALBERT H. LOSCHE
Deputy City Controller -----KENNETH HALCOLM
Replaced in August by -----DON L. ROBINSON
Finance Officer-----VIRGINIA BRATTAIN
Supervisor Barrett Law-----FLORENCE M. KELLEY
Assessment Bureau -----MAYBELLE OLIVER

DEPARTMENT OF LAW

Corporation Counsel-----MICHAEL B. REDDINGTON
City Attorney -----JOHN DILLON

LEGAL DEPARTMENT

1st Asst. City Attorney -----STANLEY TALESNICK
2nd Asst. City Attorney -----CHALMER SCHLOSSER
3rd Asst. City Attorney -----EDWARD J. ERPELDING
4th Asst. City Attorney-----JOHN C. KORBLY
City Prosecutor -----THOS. R. GIBSON
Asst. City Prosecutor -----ROGER O. De BRULER
Claim Investigator -----LT. LOUIS A. GOHMAN

DEPARTMENT OF CITY CIVIL ENGINEER

City Civil Engineer -----DARRELL C. WALTON
Assistant City Engineer -----JOHN A. MASCARI
Street Supervising Engineer -----ANTHONY J. DAPRILE
Chemical Laboratory -----JOHN B. PHIPPS
Superintendent of Street Lighting-----WM. A. BEAVERS
Office Manager-----RAY HAAS

DEPARTMENT OF FLOOD CONTROL

Flood Control Engineer -----JAMES H. FOSTER

POLICE DEPARTMENT

Chief of Police----- ROBERT E. REILLY
Inspector of Detectives -----CARL C. SCHMIDT

Inspector of Police ----- DANIEL VEZA
Inspector of Police ----- WILLIAM G. HAGUE
Inspector of Police ----- NOEL A. JONES
Inspector of Traffic ----- AUDRY E. JACOBS
Superintendent of Police Radio
and Fire Communications ---- FRANCIS DENNIS CAMPBELL

TRAFFIC ENGINEER

Traffic Engineer ----- STANLEY T. SIEGEL

FIRE DEPARTMENT

Chief of Fire Department ----- ARNOLD W. PHILLIPS
Deputy Chief ----- WARD L. STORM
Deputy Chief ----- RICHARD VAN SANT
Executive Deputy Chief ----- JOSEPH B. LAWRIE
Director Fire Prevention ----- CHARLES P. HILL

PURCHASING DEPARTMENT

Purchasing Agent ----- FRANK H. SCHEIB
Assistant Purchasing Agent ----- LEONARD F. RILEY
Replaced in August by ----- JOHN F. LYNCH

BUILDING DEPARTMENT

Commissioner of Building ----- K. K. WARK, P.E.
Structural Engineer ----- LE GRANDE MARVIN
Structural Engineer ----- H. FRANK OSLER

STREET COMMISSIONERS DEPARTMENT

Street Commissioner ----- ROSCOE G. BREDELL
Chief Clerk ----- LORETTO McDONALD

WEIR COOK AIRPORT

Director of Aviation ----- G. EDWIN PETRO
Assistant Director ----- C. W. BEAMAN
Comptroller ----- JOHN W. GIBBS
Supervisor of Maintenance ----- HUSTON POWERS

WEIGHTS AND MEASURES DEPARTMENT

Supervision Inspector ----- W. ROSS COPELAND

PUBLIC BUILDING DEPARTMENT

Superintendent—Municipal Garage ----- HARVEY McKIMM
Replaced in June by ----- BRADLEY T. GAUGHAN
Custodian—City Hall ----- EARL CLEMENTS
Custodian—Police Department ----- LT. WALTER THICKSTEN
Superintendent—City Market ----- PAUL PURSIAN

MEMBERS OF OFFICIAL BOARDS

BOARD OF PUBLIC SAFETY

President.....DR. DAVID M. SILVER
Member.....FRANK A. MUELLER
Member.....SHIRLEY D. MURPHY
Executive Secretary.....RUSSELL SWISHER
Replaced in February by.....ROBERT E. MURRAY
Secretary of Board.....AGNES CLEGG

BOARD OF PUBLIC WORKS

President.....HUGH G. BAKER
Vice-President.....WILLIAM A. CARRICO
Member.....LOUIS KIRKHOFF
Member.....WAYNE W. WARRICK
Executive Secretary.....ELLSWORTH G. MAXWELL

BOARD OF SANITARY COMMISSIONERS

President.....OSCAR F. BARRY, SR.
Vice-President.....PAUL T. ROCKFORD
Secretary.....CARTER ELTZROTH
Replaced in June by.....RALPH F. MOORE

BOARD OF PARK COMMISSIONERS

President.....RUSSELL STONEHOUSE
Vice-President.....EUGENE W. DORN
Replaced in March by.....REV. CHARLES T. WATKINS
Member.....PAUL E. RATHERT
Member.....ROBERT A. BLACKBURN
Director of Public Parks.....A. J. THATCHER
Secretary.....NELLIE CLAPP
Finance Officer.....CORA E. HARTMAN

CITY PLAN COMMISSION AND BOARD OF ZONING APPEALS

President.....CHARLES L. FLEETWOOD
Vice-President.....CHARLES S. BOEHM
Member.....ANNA S. BURKE
Member.....REV. JAMES CUMMINGS
Member.....WALLACE W. WHIFFING
Replaced in March by.....JAMES L. TUOHY
Executive Secretary.....NOBLE P. HOLLISTER
Annexation Administrator.....CARL BECK

BOARD OF AVIATION COMMISSIONERS

President.....FRED W. SOMMER
Vice-President.....CHAS. H. BRADLEY
Secretary.....PAUL B. HUDSON
Member.....ARTHUR J. SULLIVAN

BOARD OF FLOOD CONTROL

President.....JAMES D. BLYTHE
Vice-President.....DARRELL C. WALTON
Secretary to Board.....HAZEL B. MILLER
Member.....JAMES L. GULLION
Deceased, succeeded in March by.....STEPHEN W. BURRES
Member.....HARRY J. FEENEY

REDEVELOPMENT COMMISSION

Executive Secretary.....JOHN W. COFFMAN

Trustees

President.....FRED W. JUNGCLAUS
Vice-President.....W. HENRY ROBERTS
Secretary.....EARL H. SCHMIDT
Member.....ALBERT H. GISLER
Member.....JAMES ROBB

Commissioners

President.....CHARLES E. WAGNER
Vice-President.....RICHARD H. OBERREICH
Secretary.....J. ALBERT SMITH
Member.....PAUL L. McCORD
Member.....JOHN R. WELCH

POLICE AND FIRE MERIT COMMISSION

Chairman.....DR. M. O. ROSS
Member.....DR. CLAUDE M. OTTEN
Member.....HAROLD HANSEN
Member.....CHIEF ARNOLD W. PHILLIPS
Member.....CHIEF ROBERT E. REILLY

OFF-STREET PARKING COMMISSION

President.....DR. WALTER J. DEAN
Vice-President.....DONALD JAMESON
Secretary.....BRUCE C. SAVAGE
Treasurer.....JAMES SCOTT
Executive Secretary.....MRS. HOWARD DODSON
Member.....ALBERT O. DELUSE
Replaced by.....E. ANDREW STEFFEN, May 12 1961

HUMAN RIGHTS COMMISSION

Exec. Secretary	REV. JAMES W. JONES
Chairman	EDMUND J. BRADLEY
Member	REV. LESTER BILL
Member	BILL BOOK
Member	REV. RAYMOND T. BOSLER
Member	MERRILL K. COHEN
Member	MRS. DAVID M. COOK
Member	CLAUDE DOWNEY
Member	REV. LAURENCE T. HOSIE
Member	LOUIS KIRKHOFF
Member	MAX KLEZMER
Member	JUDGE MERCER MANCE
Member	MRS. PAULINE MORTON-FINNEY
Member	MRS. VICTORIA PORTER
Member	BRUCE SAVAGE
Member	MRS. ALBERT C. SPURLOCK
Member	REV. CHARLES T. WATKINS
Member	EDWARD WINDHAM

COMMON COUNCIL
STANDING COMMITTEES OF 1961

FINANCE COMMITTEE—Wm. H. Williamson, Chairman; Albert O. Deluse, August C. Huber, Roscoe A. McKinney, Daniel P. Moriarty.

PUBLIC WORKS COMMITTEE—August C. Huber, Chairman; John E. Ambuhl, Daniel P. Moriarty, Dan V. White, Wm. H. Williamson.

PUBLIC SAFETY AND AVIATION COMMITTEE—Roscoe A. McKinney, Chairman; John E. Ambuhl, Albert O. Deluse, Dan V. White, Wm. H. Williamson.

PUBLIC HEALTH COMMITTEE—Albert O. Deluse, Chairman; Thomas C. Hasbrook, August C. Huber, Dan V. White, Wm. H. Williamson.

PARKS COMMITTEE—Daniel P. Moriarty, Chairman; John E. Ambuhl, Thomas C. Hasbrook, August C. Huber, Roscoe A. McKinney.

LAW AND JUDICIARY COMMITTEE—Dan V. White, Chairman; John E. Ambuhl, August C. Huber, Daniel P. Moriarty, Wm. H. Williamson.

CITY WELFARE COMMITTEE—Thomas C. Hasbrook, Chairman; Albert O. Deluse, August C. Huber, Roscoe A. McKinney, Dan V. White.

ELECTION COMMITTEE—John E. Ambuhl, Chairman; Albert O. Deluse, Thomas C. Hasbrook, Roscoe A. McKinney, Daniel P. Moriarty.

Note: Albert O. Deluse, succeeded Mary M. Spoerle, resigned April 27, 1961. John E. Ambuhl, succeeded Edgar C. Featheringill, resigned September 1, 1961.

CALENDAR OF SESSIONS OF THE COMMON COUNCIL

1961

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1. January 3, 1961, 7:30 P.M. -----SPECIAL -----	3
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9. May 1, 1961, 7:00 P.M. -----SPECIAL -----	249
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11. May 15, 1961, 7:30 P.M. -----REGULAR -----	273
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15. July 17, 1961, 7:30 P.M. -----REGULAR -----	425
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18. August 28, 1961, 7:30 P.M. -----SPECIAL -----	561
19. September 6, 1961, 7:00 P.M. -----SPECIAL -----	625
20. September 6, 1961, 7:30 P.M. -----SPECIAL -----	631
21. September 18, 1961, 7:30 P.M. ----REGULAR -----	653
22. October 2, 1961, 7:30 P.M. -----REGULAR -----	673
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24. November 6, 1961, 7:30 P.M. ----REGULAR -----	717
25. November 20, 1961, 7:30 P.M. ----REGULAR -----	761
26. December 4, 1961, 7:30 P.M. ----REGULAR -----	789
27. December 18, 1961, 7:30 P.M. ----REGULAR -----	805

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermanic districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members

were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

Presidents of Boards of Trustees

Henderson, Samuel.....	October 12, 1832, to September 30, 1833
Edgar, James (Resigned as Trustee)....	Sept. 30 to December 9, 1833
Blythe, Benjamin I.....	March 7, 1834, to February 14, 1835
Morrison, Alexander F.....	February 14 to October 2, 1835
Palmer, Nathan B.....	October 2, 1835, to April 13, 1836
Lockerbie, George.....	April 13, 1836, to April 4, 1837
Soule, Joshua.....	April 3, 1837, to April 2, 1838

Presidents of Town Council

Morrison, James.....	1838 to 1839
Palmer, Nathan B.....	1839 to 1840
Coburn, Henry P.....	1840 to 1841
Sullivan, William (Resigned November 12, 1841).....	1841
Culley, David V.....	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.....	1844 to 1845
Levy, Joseph A.....	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847).....	1847
Cady, Charles W.....	1847 to 1848

Mayors

Henderson, Samuel.....	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851).....	1849 to 1851
Scudder, Caleb.....	1851 to 1854
McCready, James.....	1854 to 1856
West, Henry F. (Died November 8, 1856).....	1856
Coulon, Charles (To fill vacancy until November 22, 1856).....	1856
Wallace, William John (Resigned May 3, 1858).....	1856 to 1858
Maxwell, Samuel D.....	1858 to 1863
Caven, John.....	1863 to 1867; to 1881

Macauley, Daniel.....	1867 to 1873
Mitchell, James L.....	1873 to 1875
Grubbs, Daniel W.....	1881 to 1884
McMaster, John L.....	1884 to 1886
Denny, Caleb S.....	1886 to 1890
Sullivan, Thomas L.....	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.....	From October 12, 1893 to 1895
Taggart, Thomas.....	From October 10, 1895 to 1901
Bookwalter, Charles A.....	From October 10, 1901 to 1903
Holtzman, John W.....	From October 15, 1903 to 1905
Bookwalter, Charles A.....	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913).....	1910 to 1913
Wallace, Harry R.....	1913
Bell, Joseph E.....	1914 to 1917
Jewett, Charles W.....	1918 to 1921
Shank, Samuel Lewis.....	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927).....	1926 to 1927
Slack, L. Ert.....	1927 to 1929
Sullivan, Reginald H.....	1930 to 1934
Kern, John W. (Resigned September 2, 1937).....	1935 to 1937
Boetcher, Walter C.....	1937 to 1938
Sullivan, Reginald H.....	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).....	1943 to 1947
Denny, George L.....	1947
Feeney, Al G. (Died November 12, 1950).....	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951).....	1950 to 1951
Emhardt, Christian J. (November 24, 1951).....	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (resigned Dec. 31, 1958)	1956 to 1959
Charles H. Boswell	1959